



Journal  
of the  
House of Representatives

SEVENTEENTH CONGRESS  
SECOND REGULAR SESSION  
2017 - 2018

**JOURNAL NO. 72**  
**Wednesday, March 7, 2018**

Prepared by the  
**JOURNAL SERVICE**  
Plenary Affairs Bureau

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**CALL TO ORDER**

At 4:00 p.m., Deputy Speaker Linabelle Ruth R. Villarica called the session to order.

**NATIONAL ANTHEM AND PRAYER**

Pursuant to Section 73, Rule XI of the amended Provisional Rules of the House, the Members sang the National Anthem and thereafter, observed a minute of silent prayer.

**ROLL CALL**

Thereupon, on motion of Rep. Jericho Jonas B. Nograles, there being no objection, the Chair directed the Secretary General to call the Roll and the following Members were present:

Abellanos  
Acharon  
Acop  
Acosta  
Acosta-Alba  
Adiong  
Advincula  
Aggabao  
Aglipay-Villar  
Albano  
Alejano  
Almario  
Alvarez (P.)  
Amatong  
Antonino  
Aquino-Magsaysay  
Aragones  
Arbison  
Arenas  
Atienza  
Aumentado  
Bagatsing  
Baguilat  
Banal  
Barzaga  
Bataoil  
Batocabe  
Belaro  
Belmonte (R.)  
Bertiz

Biazon  
Biron  
Bolilia  
Bondoc  
Bordado  
Bravo (A.)  
Bravo (M.V.)  
Brosas  
Bulut-Begtang  
Cagas  
Calalang  
Calderon  
Calixto-Rubiano  
Caminero  
Campos  
Cari  
Casilao  
Castelo  
Castro (F.L.)  
Castro (F.H.)  
Catamco  
Cayetano  
Cerilles  
Chavez  
Chipeco  
Cortes  
Cortuna  
Cua  
Cuaresma  
Cueva  
Dalipe  
De Jesus  
de Venecia  
Defensor  
Del Mar  
Del Rosario  
Dimaporo (A.)  
Durano  
Dy  
Erice  
Eriguel  
Ermita-Buhain  
Escudero  
Espino  
Eusebio  
Fariñas  
Fernando  
Ferrer (J.)  
Ferriol-Pascual  
Flores  
Fortun  
Fortuno

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Garbin	Papandayan
Garcia (G.)	Pichay
Garin (R.)	Pimentel
Garin (S.)	Pineda
Gasataya	Plaza
Gatchalian	Primicias-Agabas
Geron	Quimbo
Go (M.)	Radaza
Gomez	Ramos
Gonzaga	Relampagos
Gonzales (A.P.)	Revilla
Gonzales (A.D.)	Roa-Puno
Gonzalez	Rodriguez (I.)
Gullas	Rodriguez (M.)
Hernandez	Romero
Herrera-Dy	Romualdez
Hofer	Romualdo
Jalosjos	Roque
Kho	Sacdalan
Khonghun	Salimbangon
Labadlabad	Salo
Lacson	Salon
Lagman	Sambar
Lanete	Sandoval
Laogan	Sangcopan
Lee	Santos-Recto
Limkaichong	Sarmiento (C.)
Lobregat	Savellano
Lopez (B.)	Sema
Lopez (C.)	Siao
Lopez (M.L.)	Singson
Loyola	Suansing (E.)
Madrona	Suansing (H.)
Malapitan	Suarez
Manalo	Tambunting
Mangudadatu (Z.)	Tan (A.)
Marcoleta	Tejada
Marcos	Teves
Mariño	Tiangco
Marquez	Ting
Martinez	Tinio
Matugas	Tolentino
Mellana	Tupas
Mendoza	Umali
Montoro	Unabia
Noel	Ungab
Nogralas (J.J.)	Unico
Oaminal	Uy (R.)
Ocampo	Uybarreta
Ong (H.)	Velarde
Ortega (P.)	Velasco
Ortega (V.N.)	Veloso
Pacquiao	Vergara
Paduano	Villarica
Palma	Villarin
Pancho	Violago
Panganiban	Yu
Panotes	Zamora (R.)

With 198 Members responding to the Call, the Chair declared the presence of a quorum. (See Appendix)

### APPROVAL OF THE JOURNAL

On motion of Representative Nograles (J.J.), there being no objection, the Body approved Journal No. 71, dated March 6, 2018.

### REFERENCE OF BUSINESS

Thereafter, on further motion of Representative Nograles (J.J.), there being no objection, the Body proceeded to the Reference of Business.

Upon direction of the Chair, the Secretary General read on First Reading the titles of the following Bills and Resolutions, including the Message from the Senate, Communications, and Committee Reports, which were referred to the appropriate Committees as hereunder indicated:

#### BILLS ON FIRST READING

House Bill No. 7306, entitled:

“AN ACT CREATING THE PHILIPPINE AIRPORT DEVELOPMENT CORPORATION AND APPROPRIATING FUNDS THEREFOR”

By Representatives Alvarez (P.), Fariñas, Suarez, Sarmiento (C.) and Gonzales (A.D.)

TO THE COMMITTEE ON GOVERNMENT ENTERPRISES AND PRIVATIZATION AND THE COMMITTEE ON TRANSPORTATION

House Bill No. 7307, entitled:

“AN ACT PROVIDING ADDITIONAL ORGANIZATIONAL AND OPERATIONAL FUNDING TO THE NATIONAL YOUTH COMMISSION (NYC), TO SUSTAIN DEVELOPMENTAL PROGRAMS, TO FOSTER A COMPREHENSIVE NATION-BUILDING STRUCTURE, TO ACCELERATE AND ESTABLISH A PROGRESSIVE SCHEME TOWARDS MATURITY, AND FOR OTHER PURPOSES”

By Representative Romero

TO THE COMMITTEE ON APPROPRIATIONS

House Bill No. 7308, entitled:

“AN ACT CREATING THE ADOLESCENT AND YOUTH HEALTH COMMISSION, TO DEAL WITH THE RISING SEXUAL AND REPRODUCTIVE HEALTH ISSUES, TO ADOPT EXTENSIVE GENDER-SENSITIVE APPROACHES, PROVIDING ITS POWERS AND FUNCTIONS, AND FOR OTHER PURPOSES”

By Representative Romero

TO THE COMMITTEE ON YOUTH AND SPORTS DEVELOPMENT AND THE COMMITTEE ON HEALTH

House Bill No. 7312, entitled:

“AN ACT DECLARING THE THIRD SUNDAY OF NOVEMBER EVERY YEAR AS THE 'WORLD DAY OF REMEMBRANCE FOR ROAD TRAFFIC VICTIMS' ”

By Representative Velasco-Catera

TO THE COMMITTEE ON TRANSPORTATION

House Bill No. 7313, entitled:

“AN ACT REQUIRING ALL OPERATORS, FRANCHISE HOLDERS, AND SERVICE PROVIDERS OF MASS TRANSPORT PASSENGER TRAINS AND LIGHT RAIL SERVICES TO ACQUIRE COMPREHENSIVE THIRD-PARTY LIABILITY INSURANCE COVERAGE FOR THE WELFARE OF THE RIDING PUBLIC”

By Representative Sy-Alvarado

TO THE COMMITTEE ON TRANSPORTATION

House Bill No. 7314, entitled:

“AN ACT STREAMLINING THE PROCESSING OF APPLICATIONS, CLEARANCES AND PERMITS IN GOVERNMENT AGENCIES, CREATING A NATIONAL INFORMATION COORDINATING OFFICE TO FACILITATE THE PROCESS AND FOR OTHER PURPOSES”

By Representative Sy-Alvarado

TO THE COMMITTEE ON INFORMATION AND COMMUNICATIONS TECHNOLOGY

House Bill No. 7315, entitled:

“AN ACT TO STRENGTHEN THE NATIONAL PROSECUTION SERVICE ACT, AMENDING FOR THE PURPOSE, SECTIONS 16 AND 19 OF REPUBLIC ACT NO. 10071, OTHERWISE KNOWN AS 'PROSECUTION SERVICE ACT OF 2010, AND FOR OTHER PURPOSES' ”

By Representative Castro (F.H.)

TO THE COMMITTEE ON JUSTICE

House Bill No. 7316, entitled:

“AN ACT GRANTING FILIPINO CITIZENSHIP TO MR. XU HAIGANG AKA JAIME CO”

By Representative Bravo (A.)

TO THE COMMITTEE ON JUSTICE

House Bill No. 7317, entitled:

“AN ACT CONVERTING SITIO BUCO IN BARANGAY BANLAG IN THE CITY OF VALENCIA, PROVINCE OF BUKIDNON INTO A SEPARATE AND DISTINCT BARANGAY”

By Representative Roque (R.)

TO THE COMMITTEE ON LOCAL GOVERNMENT

House Bill No. 7318, entitled:

“AN ACT INSTITUTIONALIZING THE GRANT OF STUDENT FARE DISCOUNT PRIVILEGES ON PUBLIC TRANSPORTATION AND FOR OTHER PURPOSES”

By Representative Siao

TO THE COMMITTEE ON TRANSPORTATION

House Bill No. 7319, entitled:

“AN ACT CONVERTING THE LOCAL ROAD STRETCHING FROM BARANGAY MAGBALLO IN THE CITY OF KABANKALAN IN NEGROS OCCIDENTAL AND CONNECTING IT WITH

THE MUNICIPALITY OF ILOG, NEGROS OCCIDENTAL, INTO A NATIONAL ROAD”

By Representative Alvarez (M.)

TO THE COMMITTEE ON PUBLIC WORKS AND HIGHWAYS

House Bill No. 7320, entitled:

“AN ACT DECLARING THE THIRD SATURDAY OF NOVEMBER EVERY YEAR AS NATIONAL THANKSGIVING DAY AND DECLARING SUCH A SPECIAL NONWORKING HOLIDAY”

By Representative Almario

TO THE COMMITTEE ON REVISION OF LAWS

RESOLUTIONS

House Resolution No. 1747, entitled:

“RESOLUTION DIRECTING THE COMMITTEE ON ENERGY AND OTHER APPROPRIATE COMMITTEES TO CONDUCT AN INQUIRY, IN AID OF LEGISLATION, ON THE IMPLEMENTATION OF THE MAGNA CARTA FOR RESIDENTIAL ELECTRICITY CONSUMERS RELATIVE TO THE ADMINISTRATION OF THE BILL DEPOSIT OF ELECTRICITY CONSUMERS AND THE METER DEPOSIT REFUND”

By Representatives Pineda, Romero, Belmonte (R.), Salo, Lopez (B.), Villarín, Bertiz, Montoro, Belaró, Lacson, Salón, Lopez (M.L.) and Revilla

TO THE COMMITTEE ON RULES

House Resolution No. 1748, entitled:

“RESOLUTION URGING THE DEPARTMENT OF JUSTICE TO INCLUDE THE USE OF SOCIAL MEDIA AS A MEANS TO EDUCATE THE GENERAL PUBLIC, PARTICULARLY THE YOUTH, OF THE LAWS OF THE LAND”

By Representative Almario

TO THE COMMITTEE ON JUSTICE

House Resolution No. 1749, entitled:

“A RESOLUTION FOR CONGRESS, THROUGH THE COMMITTEES ON GOOD GOVERNMENT AND PUBLIC ACCOUNTABILITY, AND OVERSEAS WORKERS AFFAIRS, TO CONDUCT AN INVESTIGATION IN AID OF LEGISLATION ON THE POSSIBLE DATA BREACH OF THE PHILIPPINE OVERSEAS EMPLOYMENT ADMINISTRATION”

By Representative Manalo

TO THE COMMITTEE ON RULES

House Resolution No. 1750, entitled:

“A RESOLUTION FOR CONGRESS, THROUGH THE COMMITTEE ON OVERSEAS WORKERS AFFAIRS, TO CONDUCT AN INVESTIGATION IN AID OF LEGISLATION ON THE PROPER IMPLEMENTATION OF SECTION 4 OF THE MIGRANT WORKERS ACT, AS AMENDED, AND TO CALL ON THE DEPARTMENT OF FOREIGN AFFAIRS, DEPARTMENT OF LABOR AND EMPLOYMENT, AND THE PHILIPPINE OVERSEAS EMPLOYMENT ADMINISTRATION TO REVIEW THE PROTECTIONS GUARANTEED BY EACH OFW DESTINATION COUNTRY”

By Representative Manalo

TO THE COMMITTEE ON RULES

MESSAGE FROM THE SENATE

Message dated February 28, 2018, informing the House of Representatives that on even date the Senate designated Senators Win Gatchalian, Loren Legarda, Joseph Victor G. Ejercito, Juan Miguel F. Zubiri and Franklin M. Drilon as conferees to the Bicameral Conference Committee on the conflicting provisions of Senate Bill No. 1461, entitled:

“AN ACT INSTITUTIONALIZING THE ELECTRIC COOPERATIVES EMERGENCY AND RESILIENCY FUND AND APPROPRIATING FUNDS THEREFOR”

and House Bill No. 7054, entitled:

“AN ACT INSTITUTIONALIZING THE ELECTRIC COOPERATIVES EMERGENCY AND RESILIENCY FUND,

PROVIDING APPROPRIATIONS THEREFOR”

TO THE COMMITTEE ON RULES

COMMUNICATIONS

Letter dated February 1, 2018 of Glenn F. Baricatro, Municipal Mayor, Municipality of Pina-mungajan, Province of Cebu, submitting their 4th Quarter 2017 status report of the projects implemented by their municipality under the Local Government Support Fund.

TO THE COMMITTEE ON APPROPRIATIONS

Letter dated February 7, 2018 of Mariano R. Martinez, Municipal Mayor, Municipality of San Remigio, Province of Cebu, submitting their Report on Fund Utilization and Status of Program/Project Implementation of the Assistance to Disadvantaged Municipalities under the Local Government Support Fund for the 4th Quarter of CY 2017.

TO THE COMMITTEE ON APPROPRIATIONS

Report on Fund Utilization and Status of Program/Project Implementation for the Fourth Quarter ended December 31, 2017 of the Local Government Support Fund submitted by Noel T. Dotillos, Municipal Mayor, Municipality of Borbon, Province of Cebu.

TO THE COMMITTEE ON APPROPRIATIONS

2017 Annual Report of the Philippine National Police.

TO THE COMMITTEE ON PUBLIC ORDER AND SAFETY

Letter dated 15 February 2018 of Goddess Hope O. Libiran, Director for Communications, Department of Transportation (DOTr), submitting a copy of the 2017 Annual Report of DOTr.

TO THE COMMITTEE ON TRANSPORTATION

COMMITTEE REPORTS

Report by the Committee on Youth and Sports Development and the Committee on Appropriations (Committee Report No. 647), re H.B. No. 7345, entitled:

“AN ACT ESTABLISHING THE ZAMBOANGA DEL NORTE SPORTS ACADEMY AND TRAINING CENTER IN THE MUNICIPALITY OF GUTALAC, PROVINCE OF ZAMBOANGA DEL NORTE AND APPROPRIATING FUNDS THEREFOR”

recommending its approval in substitution of House Bill No. 6159

Sponsors: Representatives Estrella, Amatang and Nograles (K.A.)

#### TO THE COMMITTEE ON RULES

Report by the Committee on Youth and Sports Development and the Committee on Appropriations (Committee Report No. 648), re H.B. No. 7346, entitled:

“AN ACT ESTABLISHING THE SOUTHERN LEYTE SPORTS ACADEMY AND TRAINING CENTER IN THE CAPITAL CITY OF MAASIN, PROVINCE OF SOUTHERN LEYTE AND APPROPRIATING FUNDS THEREFOR”

recommending its approval in substitution of House Bill No. 6207

Sponsors: Representatives Estrella, Mercado and Nograles (K.A.)

#### TO THE COMMITTEE ON RULES

### ACKNOWLEDGMENT OF GUESTS

At this juncture, Representative Nograles (J.J.) acknowledged the presence in the Session Hall of guests of Rep. Ma. Lourdes Acosta-Alba.

### UNFINISHED BUSINESS: COMMITTEE REPORT NO. 572 ON HOUSE BILL NO. 6973

On motion of Representative Nograles (J.J.), there being no objection, the Body resumed consideration on Second Reading of House Bill No. 6973, as contained in Committee Report No. 572 and reported out by the Committee on Metro Manila Development.

Upon direction of the Chair, the Secretary General read the title of the Bill, to wit:

“AN ACT ENHANCING THE EFFECTIVENESS OF THE METROPOLITAN MANILA COUNCIL IN FORMULATING

POLICIES, RULES, REGULATIONS, AND IN ENACTING ORDINANCES FOR METRO MANILA, AMENDING FOR THE PURPOSE REPUBLIC ACT NO. 7924, ENTITLED, 'AN ACT CREATING THE METROPOLITAN MANILA DEVELOPMENT AUTHORITY, DEFINING ITS POWERS AND FUNCTIONS, PROVIDING FUNDS THEREFOR AND FOR OTHER PURPOSES'.”

Representative Nograles stated that the parliamentary status was that the Bill was in the period of sponsorship and debate; and on his motion, the Chair recognized Rep. Bayani F. Fernando to sponsor the measure and Rep. Tobias “Toby” M. Tiangco, to interpellate thereon.

However, Representative Tiangco said that he will proceed with his interpellation after Rep. Edgar R. Erice’s turn.

### INTERPELLATION OF REPRESENTATIVE ERICE

To his colleague’s initial queries, Representative Fernando clarified that any member of the Metro Manila Council (MMC) or local sanggunians may propose ordinances to the MMC; the proposals shall first be approved by the MMC and then by the sanggunians; and the MMC shall finally ratify the same before these are implemented in all of the component local government units (LGUs) of Metro Manila.

However, Representative Erice opined that the Bill violates the Constitution; Congress cannot grant police powers to the Metropolitan Manila Development Authority (MMDA); and the MMC and MMDA could not usurp the autonomy of the LGUs. He said that the MMDA should first be constituted as a political subdivision so that it could legislate ordinances.

Representative Erice thereafter concluded that the instant Bill will only exacerbate the situation in the MMDA, but Representative Fernando opined otherwise as he related how it was difficult to implement ordinances during his tenure as MMDA Chairman.

On motion of Representative Nograles (J.J.), the Chair next recognized Representative Tiangco for his interpellation.

## **INTERPELLATION OF REPRESENTATIVE TIANGCO**

Representative Tiangco asked for the data he had requested the previous day regarding Pasig City's tax ordinance which the courts had ruled against; but the Sponsor said that his information was not yet complete.

Thereafter, the two Members debated on the essence of local autonomy. Representative Tiangco stressed that it was unfair to limit the power of the sanggunians to merely approve or disapprove MMC-issued ordinances; insisted that the LGUs should be the ones to enact their ordinances based on their unique situations; and concluded that the MMDA's role should only be coordinative. The Sponsor cited the Bill's provision regarding public hearings and consultations on proposed ordinances and its purpose of merely unifying the rules governing traffic, garbage, health, and other concerns of the metropolis.

At this point, Representative Fernando observed that his colleague had raised the same issues in his previous interpellations and had already exceeded the time allotted to him; and expressed hope that other items could be taken up.

After Representative Tiangco said that his queries had not been answered, he asked the Sponsor if he was raising a point of order and requested him to cite the Rules of the House that he had violated.

### **SUSPENSION OF SESSION**

On motion of Representative Nograles (J.J.), the session was suspended at 5:21 p.m.

### **RESUMPTION OF SESSION**

The session resumed at 5:29 p.m.

### **SUSPENSION OF CONSIDERATION ON SECOND READING OF HOUSE BILL NO. 6973**

On motion of Representative Nograles (J.J.), there being no objection, the Body suspended the consideration on Second Reading of House Bill No. 6973.

### **ACKNOWLEDGMENT OF GUESTS**

Representative Nograles (J.J.) thereafter acknowledged the presence in the Session Hall of the guests of Rep. Emmi A. De Jesus.

## **QUESTION OF QUORUM OF REPRESENTATIVE ATIENZA**

Rep. Jose L. Atienza Jr. questioned the presence of a quorum, this as he noted that the Body was going to discuss the Bill on the nullification or annulment of marriage which he considered as an important and sensitive issue.

### **SUSPENSION OF SESSION**

On motion of Representative Nograles (J.J.), the session was suspended at 5:30 p.m.

### **RESUMPTION OF SESSION**

The session resumed at 5:37 p.m.

## **WITHDRAWAL OF REPRESENTATIVE ATIENZA'S QUESTION OF QUORUM**

Upon resumption of session, Representative Atienza noted that more Members were coming into the Session Hall and withdrew his question of quorum.

### **SUSPENSION OF CONSIDERATION OF THE UNFINISHED BUSINESS**

On motion of Representative Nograles (J.J.), there being no objection, the Body suspended consideration of the items in the Calendar of Unfinished Business.

### **BUSINESS FOR THE DAY: COMMITTEE REPORT NO. 639 ON HOUSE BILL NO. 7302**

On motion of Representative Nograles (J.J.), there being no objection, the Body considered on Second Reading House Bill No. 7302, as contained in Committee Report No. 639 and reported out by the Committee on Appropriations.

Upon direction of the Chair, the Secretary General read the title of the Bill, to wit:

“AN ACT TO REFORM THE BUDGET PROCESS BY ENFORCING GREATER ACCOUNTABILITY IN PUBLIC FINAN-



CIAL MANAGEMENT (PFM), PROMOTING FISCAL SUSTAINABILITY, STRENGTHENING CONGRESS' POWER OF THE PURSE, INSTITUTING AN INTEGRATED PFM SYSTEM, AND INCREASING BUDGET TRANSPARENCY AND PARTICIPATION.”

As copies of the Bill had been distributed to the Members, on motion of Representative Nograles, there being no objection, the Body dispensed with the reading of the text of the measure without prejudice to its insertion into the Record of the House.

On motion of Representative Nograles, the Chair recognized Rep. Mark Aeron H. Sambar to deliver his sponsorship speech.

#### **SPONSORSHIP SPEECH OF REPRESENTATIVE SAMBAR**

Representative Sambar first stressed that the country continues to make strides towards being a global leader in public financial management and now provides sufficient and substantial budget information that enables the people to participate in budget discussions.

He then explained that House Bill No. 7302 or the Budget Reform Bill (BRB) seeks to breathe new life to Executive Order (E.O.) No. 292 or the Administrative Code of 1987 with a clearer and more comprehensive budgeting framework which will fast-track government programs and projects, provide for stronger control for both Congress and the Executive, and allow greater participation by the people in governmental budgeting. He stated that it is high time that Congress passes a measure that will institutionalize the reforms and advances in public financial management.

The Sponsor thereafter asked for the Body's approval of the measure.

#### **ACKNOWLEDGMENT OF GUESTS**

Whereupon, Representative Nograles (J.J.) acknowledged the presence in the Session Hall of the officials and personnel of the Department of Budget and Management (DBM), National Economic and Development Authority (NEDA), Bureau of Treasury (BTr), and the Department of Finance (DOF).

Thereupon, on motion of Representative Nograles, the Chair recognized Rep. Carlos Isagani T. Zarate for his interpellation.

#### **INTERPELLATION OF REPRESENTATIVE ZARATE**

Representative Zarate asked whether House Bill No. 7302 aims to supplant or repeal E.O. No. 292.

#### **MOTION OF REPRESENTATIVE ERICE**

At this point, Representative Erice moved for the calling of the Roll due to the absence of a quorum and considering that the Body was discussing a very important measure.

#### **SUSPENSION OF SESSION**

The session was suspended at 5:46 p.m., upon motion of Representative Nograles (J.J.).

#### **RESUMPTION OF SESSION**

The session resumed at 5:53 p.m.

#### **WITHDRAWAL OF THE MOTION OF REPRESENTATIVE ERICE**

Thereupon, Representative Erice withdrew his previous motion as he observed that several Members were in the South Lounge.

Thereafter, on motion of Representative Nograles (J.J.), the Chair recognized Representative Zarate anew to continue with his interpellation.

#### **INTERPELLATION OF REPRESENTATIVE ZARATE**

(Continuation)

Representative Sambar explained that in updating E.O. No. 292 or the Administrative Code of 1987, House Bill No. 7302 repeals some obsolete items thereof as well as adds new items to conform to the budget reform process such as a unified accounts code structure and a single treasury account.

Before proceeding with the next question, the two Members discussed the basis of the country's progressive economy, with Representative Sambar citing the growth of the gross domestic product (GDP) and Representative Zarate citing the huge remittances of overseas Filipino workers (OFWs) and the contributions of the business process outsourcing or BPO industry. They also traced the history of previous budgetary processes and budget laws since the Marcos Administration, specifically the replacement of line-item budgeting with lump-sum appropriations including the Priority Development Assistance Fund (PDAF) and the Disbursement Acceleration Program (DAP).

Representative Zarate then questioned the Bill's provision on special purpose funds not falling under preceding purposes and whose details could not be determined during budget preparation. Despite the Sponsor's explanation, he said it contradicts the Bill's purpose of reforming the budget process and could be exploited and used for patronage politics.

*At this juncture, Deputy Speaker Villarica relinquished the Chair to Deputy Speaker Gwendolyn F. Garcia.*

Representative Zarate next questioned the provision on unprogrammed funds and debated with the Sponsor on its subjection to congressional scrutiny.

*Deputy Speaker Garcia (G.) then relinquished the Chair to Deputy Speaker Villarica.*

Representative Zarate also asked whether the Bill discourages reenacted budgets, to which the Sponsor said that certain guidelines and principles of fiscal responsibility had to be enforced when a budget is reenacted.

He further asked why the Bill does not provide for Congress' participation in the formulation of or deviations from fiscal policies or objectives, if it aims to strengthen Congress' power of the purse. Despite the explanation that the budget was still subject to the legislature's scrutiny, he said he was concerned that the legislature will just be allowing the Executive in general and the DBM in particular to have more control over the budget.

After Representative Sambar then said that the Budget Reform Bill or BRB will not supersede the General Provisions of the General Appropriations Act (GAA) of 2018 once it is enacted but will supplant the General Provisions of all other future GAAs, Representative Zarate concluded that the BRB will not plug the biggest leakage in the budget process which is lump-sum appropriations.

On motion of Rep. Salvador B. Belaro Jr., the Chair recognized Representative Tinio for his interpellation.

#### **INTERPELLATION OF REPRESENTATIVE TINIO**

To the initial questions of Representative Tinio, Representative Sambar replied that the Bill updates E.O. No. 292. He also affirmed that at the proper time, the sponsoring Committee will include a provision that explicitly states the provisions of Presidential Decree (P.D.) No. 1177, Republic Act

(R.A.) No. 6670, and E.O. No. 292 that the BRB will repeal in order to clarify the legal framework for budget reform.

#### **SUSPENSION OF SESSION**

On motion of Representative Tinio, the Chair suspended the session at 7:15 p.m.

#### **RESUMPTION OF SESSION**

The session resumed at 7:15 p.m.

#### **INTERPELLATION OF REPRESENTATIVE TINIO (Continuation)**

The two Members then delved into the subject of automatic appropriations for debt servicing. Representative Tinio asked for changing the policy thereon; allowing Members of Congress to have a say on the matter and on big-budget projects; and strengthening Congress' power of the purse in order to reform the budget. For his part, the Sponsor explained why it was not necessary to repeal the provisions of E.O. No. 292 thereon; cited the Bill's provisions on managing foreign borrowings; and maintained that Congress still had the power to approve or disapprove foreign-funded projects.

Thereafter, they discussed the unconstitutionality of the post-enactment intervention of legislators in the budget process. Representative Tinio suggested including a provision that disallows the same; but Representative Sambar said that jurisprudence thereon was already sufficient.

They also discussed the inclusion of several lump-sum items under Section 27 of the instant measure. Representative Tinio asked for the removal thereof and the transfer of appropriations directly to the agencies concerned; but the Sponsor pointed out that the purposes for such funds are enumerated in the budget and reiterated that there was a need for flexibility thereon.

#### **SUSPENSION OF CONSIDERATION ON SECOND READING OF HOUSE BILL NO. 7302**

On motion of Representative Belaro, there being no objection, the Body suspended the consideration on Second Reading of House Bill No. 7302.

#### **BUSINESS FOR THE DAY: COMMITTEE REPORT NO. 629 ON HOUSE BILL NO. 7266**

On motion of Representative Belaro, there being no objection, the Body considered on Second

Reading House Bill No. 7266, as contained in Committee Report No. 629 and reported out by the Committees on Rural Development, and Appropriations.

Upon direction of the Chair, the Secretary General read the title of the Bill, to wit:

“AN ACT PROVIDING FOR A RURAL EMPLOYMENT ASSISTANCE PROGRAM AND APPROPRIATING FUNDS THEREFOR.”

As copies of the Bill had been distributed to the Members, on motion of Representative Belaro, there being no objection, the Body dispensed with the reading of the text of the measure without prejudice to its insertion into the Record of the House.

On motion of Representative Belaro, the Chair recognized Rep. Rodel M. Batocabe, one of the authors of the Bill, for his sponsorship remarks.

#### **SPONSORSHIP REMARKS OF REPRESENTATIVE BATOCABE**

Upon the request of Representative Batocabe, on motion of Representative Belaro, there being no objection, the Body considered the Explanatory Note of the Bill as the sponsorship remarks on the measure.

#### **INTERPELLATION OF REPRESENTATIVE BRAVO**

Recognized by the Chair upon Representative Belaro's motion, Rep. Anthony M. Bravo, Ph.D. initially commended the author for introducing a Bill that would provide even just temporary employment for people in the rural areas. He and Representative Batocabe then discussed the rationale of the measure and the employment program's target beneficiaries and the effect of institutionalizing such a program on rural projects.

After expressing his support for the instant Bill, Representative Bravo manifested his intent to introduce some amendments and to be a coauthor of the same.

#### **TERMINATION OF THE PERIOD OF SPONSORSHIP AND DEBATE**

There being no further interpellations, on motion of Representative Belaro, there being no objection, the Body terminated the period of sponsorship and debate, and thereafter proceeded to the period of amendments.

#### **PERIOD OF AMENDMENTS**

There being no Committee amendments, on motion of Representative Belaro, there being no objection, the Body proceeded with the consideration of individual amendments.

#### **AMENDMENT OF REPRESENTATIVE BRAVO**

As proposed by Representative Bravo and as accepted by the Sponsor, there being no objection, the Body approved the amendment on page 2, line 12 under the definition of “rural area,” subject to style.

#### **TERMINATION OF THE PERIOD OF AMENDMENTS**

There being no other individual amendments, on motion of Representative Belaro, there being no objection, the Body terminated the period of amendments.

#### **APPROVAL ON SECOND READING OF HOUSE BILL NO. 7266, AS AMENDED**

On motion of Representative Belaro, there being no objection, the Body approved on Second Reading House Bill No. 7266, as amended through *viva voce* voting.

#### **OMNIBUS APPROVAL ON SECOND READING OF CERTAIN HOUSE BILLS UNDER THE BUSINESS FOR THURSDAY AND FRIDAY**

Thereafter, on an omnibus motion of Rep. Alexandria P. Gonzales, there being no objection, the Body considered on Second Reading the following House Bills calendared under the Business for Thursday and Friday, as contained in various Committee Reports and submitted by the Committees concerned; dispensed with the reading of the texts of the measures without prejudice to their insertion into the Record of the House; adopted the Explanatory Notes as the sponsorship remarks on the measures; terminated the period of sponsorship and debate; terminated the period of amendments in the absence of Committee and individual amendments; and approved the same on Second Reading through *viva voce* voting:

1. House Bill No. 7230, as contained in Committee Report No. 620 and submitted by the Committee on Public Works and Highways, renaming the portion of Radial Road 10 traversing Bonifacio Drive at Anda Circle in Station Kilometer (STA KM) 1 + 100, up to Marala Bridge at the foot of Estero de

Marala STA KM 6 + 445, all in the City of Manila, as Mel Lopez Boulevard;

2. House Bill No. 7240, as contained in Committee Report No. 623 and submitted by the Committees on Basic Education and Culture, and Appropriations, establishing the Veinte Reales National High School in Veinte Reales, Valenzuela City;
3. House Bill No. 7241, as contained in Committee Report No. 624 and submitted by the Committees on Basic Education and Culture, and Appropriations, establishing the Silverio Elementary School in San Antonio, Parañaque City;
4. House Bill No. 7242, as contained in Committee Report No. 625 and submitted by the Committees on Basic Education and Culture, and Appropriations, separating the Don Felix Serra National High School - Lomboyan Extension in Lomboyan, San Joaquin, Iloilo from the Don Felix Serra National High School, and converting it into an independent national high school to be known as Sta. Ana National High School;
5. House Bill No. 7243, as contained in Committee Report No. 626 and submitted by the Committees on Basic Education and Culture, and Appropriations, separating the Tacurong National High School - Upper Katungal Annex in Upper Katungal, Tacurong City, Sultan Kudarat from the Tacurong National High School, and converting it into an independent national high school to be known as Upper Katungal National High School;
6. House Bill No. 7291, as contained in Committee Report No. 633 and submitted by the Committees on Tourism, and Appropriations, declaring Immaculate Conception Parish Church, sanctuary of the Holy Face of Jesus, in Nampicuan, Nueva Ecija a pilgrimage site and tourist destination; and
7. House Bill No. 7292, as contained in Committee Report No. 634 and submitted by the Committees on Tourism, and Appropriations, declaring the Puraran Beach and its premises located in Puraran, Baras, Catanduanes a tourist spot.

**BUSINESS FOR THURSDAY AND FRIDAY:  
COMMITTEE REPORT NO. 628  
ON HOUSE BILL NO. 7264**

On motion of Representative Gonzales (A.P.), there being no objection, the Body considered on Second Reading House Bill No. 7264, as contained in Committee Report No. 628 and reported out by the Committees on Higher and Technical Education, and Appropriations.

Upon direction of the Chair, the Secretary General read the title of the Bill, to wit:

“AN ACT ESTABLISHING THE CORDILLERA STATE POLYTECHNIC SKILLS INSTITUTE, INTEGRATING THE TECHNICAL EDUCATION AND SKILLS DEVELOPMENT AUTHORITY (TESDA) TRAINING CENTERS AND TESDA-SUPERVISED STATE-RUN TECHNICAL-VOCATIONAL INSTITUTIONS (TVIs) IN THE CORDILLERA ADMINISTRATIVE REGION AND APPROPRIATING FUNDS THEREFOR.”

As copies of the Bill had been distributed to the Members, on motion of Representative Gonzales (A.P.), there being no objection, the Body dispensed with the reading of the text of the measure without prejudice to its insertion into the Record of the House.

Thereupon, on motion of Representative Gonzales, the Chair recognized Rep. Ann K. Hofer, Chairperson of the Committee on Higher and Technical Education, for her sponsorship remarks.

**SPONSORSHIP REMARKS  
OF REPRESENTATIVE HOFER**

On motion of Representative Gonzales (A.P.), there being no objection, the Body considered the Explanatory Note of the Bill as Representative Hofer's sponsorship remarks on the measure.

**TERMINATION OF THE PERIOD  
OF SPONSORSHIP AND DEBATE**

There being no interpellators, on motion of Representative Gonzales (A.P.), there being no objection, the Body terminated the period of sponsorship and debate and thereafter proceeded to the period of amendments.

**PERIOD OF AMENDMENTS**

There being no Committee amendments, on motion of Representative Gonzales (A.P.), there being no objection, the Body terminated the period of

Committee amendments and proceeded with the period of individual amendments.

### AMENDMENTS OF REPRESENTATIVE HOFER

Upon the request of Rep. Mark O. Go, the author of House Bill No. 7264, on motion of Representative Hofer, there being no objection, the Body approved the amendments on pages 1, 2, and 5 of the measure.

### TERMINATION OF THE PERIOD OF AMENDMENTS

On motion Representative Gonzales (A.P.), there being no objection, the Body terminated the period of amendments.

### APPROVAL ON SECOND READING OF HOUSE BILL NO. 7264, AS AMENDED

On motion of Representative Gonzales (A.P.), there being no objection, the Body approved on Second Reading House Bill No. 7264, as amended, through *viva voce* voting.

### ADDITIONAL COAUTHORS

On motion of Representative Gonzales (A.P.), there being no objection, the Body approved to include as additional coauthors of House Bills No. 6724, 7290, and 7302 the names of Members contained in the lists to be submitted by the Committee on Rules.

### ADDITIONAL REFERENCE OF BUSINESS

On motion of Representative Gonzales (A.P.), there being no objection, the Body proceeded to the Additional Reference of Business.

Upon direction of the Chair, the Secretary General read the title of a Committee Report which was referred to the appropriate Committee as hereunder indicated:

#### COMMITTEE REPORT

Report by the Committee on Health and the Committee on Appropriations (Committee Report No. 651), re H.B. No. 7362, entitled:

“AN ACT CONVERTING THE SAN LORENZO RUIZ WOMEN'S HOSPITAL IN MALABON CITY, METRO MANILA INTO A GENERAL HOSPITAL TO BE KNOWN AS THE SAN LORENZO RUIZ GENERAL HOSPITAL, INCREASING ITS BED CAPACITY FROM TEN (10) TO TWO HUNDRED (200) BEDS AND APPROPRIATING FUNDS THEREFOR”

recommending its approval in substitution of House Bill No. 5791

Sponsors: Representatives Tan (A.), Sandoval and Nograles (K.A.)

TO THE COMMITTEE ON RULES

### REFERRAL OF HOUSE RESOLUTIONS ON INQUIRIES IN AID OF LEGISLATION

In accordance with the Rules of Procedure Governing Inquiries in Aid of Legislation, on motion of Representative Belaro, there being no objection, the Body approved to refer the following House Resolutions to the appropriate Committees hereunder indicated:

1. House Resolution No. 1707, on the alleged abuse of authority and willful partiality of the regional and provincial officials of the Department of Agrarian Reform in CARAGA Region, causing grave prejudice and injustice to majority of the agrarian reform beneficiaries of NGPIMPC – to the Committee on Agrarian Reform;
2. House Resolution No. 1708, on the case of Kuwait overseas Filipino worker Joanna Daniela Demafelis, with the view of protecting the welfare of our fellow Filipinos working abroad – to the Committee on Overseas Workers Affairs;
3. House Resolution No. 1709, on the collapse of a housing unit for the victims of the Zamboanga siege – to the Committee on Housing and Urban Development;
4. House Resolution No. 1710, on the possible irregularities in the bidding for

the new building of the National Food Authority – to the Committee on Good Government and Public Accountability;

5. House Resolution No. 1711, on the filing of plunder and direct bribery cases against involved officials in the Jack Lam bribery scandal including former Bureau of Immigration Commissioners Al Argosino and Michael Robles, and Retired Police Officer Wenceslao “Wally” Sombero Jr. – to the Committee on Good Government and Public Accountability;
6. House Resolution No. 1712, on severe flooding and landslides in provinces in the CARAGA Region during Tropical Storm “Basyang” which was attributed to the destruction of the environment due to large-scale mining operations – to the Committee on Natural Resources;
7. House Resolution No. 1716, on the share of local governments in the proceeds of national taxes as provided in the Local Government Code – to the Committee on Local Government;
8. House Resolution No. 1717, on the culpability of Mercury Drug Corporation in its open and wanton defiance of benefits provided to senior citizens under the provisions of the Expanded Senior Citizens Act of 2010 – to the Committee on Population and Family Relations; and
9. House Resolution No. 1719, on the legality of the agreements exempting the UK-based Pearson Education, Ltd. and Ayala Foundation’s APEC Schools from regulations governing private schools – to the Committee on Basic Education and Culture.

## ADJOURNMENT OF SESSION

On motion of Representative Belaro, there being no objection, the Chair declared the session adjourned until four o’clock in the afternoon of Monday, March 12, 2018.

It was 8:23 p.m.

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I hereby certify to the correctness of the foregoing.

(Sgd.) **ATTY. CESAR STRAIT PAREJA**  
Secretary General

Approved on March 12, 2018.

## DOCUMENTS DISTRIBUTED

Printed copies of the following measures were distributed to the Members during the session:

1. House Bill No. 6285, entitled: “AN ACT DECLARING JANUARY 18 OF EVERY YEAR A SPECIAL NONWORKING HOLIDAY FOR ALL *KASAMBAHAY* IN THE ENTIRE COUNTRY TO BE KNOWN AS ‘*ARAW NG KASAMBAHAY*’”
2. House Bill No. 7199, entitled: “AN ACT RENEWING FOR ANOTHER TWENTY-FIVE (25) YEARS THE FRANCHISE GRANTED TO THE DELTA BROADCASTING SYSTEM, INC. TO ESTABLISH, MAINTAIN, AND OPERATE RADIO AND TELEVISION BROADCASTING STATIONS WITHIN THE PHILIPPINES UNDER REPUBLIC ACT NO. 7723”
3. House Bill No. 7290, entitled: “AN ACT CHANGING THE COMPOSITION OF THE ADVISORY COMMITTEE OF THE NATIONAL COUNCIL FOR CHILDREN’S TELEVISION, AMENDING FOR THE PURPOSE SECTION 6 OF REPUBLIC ACT NO. 8370, OTHERWISE KNOWN AS THE ‘CHILDREN’S TELEVISION ACT OF 1997’”

Congress of the Philippines  
House of Representatives  
Quezon City, Philippines

**MEMBERS' ATTENDANCE***Journal No. 72***Wednesday, March 07, 2018**

*****	ABAYA		BELMONTE (R.)	*	DE VERA
****	ABAYON	*****	BENITEZ		DEFENSOR
	ABELLANOSA	****	BERNOS		DEL MAR
****	ABU		BERTIZ		DEL ROSARIO
*	ABUEG		BIAZON	*	DELOSO-MONTALLA
	ACHARON	*****	BILLONES		DIMAPORO (A.)
	ACOP		BIRON	*	DIMAPORO (M.K.)
	ACOSTA		BOLILIA	*****	DUAVIT
	ACOSTA-ALBA		BONDOC		DURANO
	ADIONG		BORDADO		DY
	ADVINCULA		BRAVO (A.)	*	ELAGO
*****	AGARAO		BRAVO (M.V.)	*****	ENVERGA
	AGGABAO		BROSAS		ERICE
	AGLIPAY-VILLAR		BULUT-BEGTANG		ERIGUEL
***	ALBANO		CAGAS		ERMITA-BUHAIN
*****	ALCALA		CALALANG		ESCUDERO
	ALEJANO		CALDERON	****	ESPINA
***	ALMARIO		CALIXTO-RUBIANO		ESPINO
****	ALMONTE		CAMINERO	*	ESTRELLA
****	ALONTE		CAMPOS		EUSEBIO
*****	ALVAREZ (F.)	****	CANAMA	*****	EVARDONE
****	ALVAREZ (M.)		CARI		FARIÑAS
	ALVAREZ (P.)		CASILAO		FERNANDO
****	AMANTE		CASTELO		FERRER (J.)
	AMATONG		CASTRO (F.L.)	****	FERRER (L.)
*	ANDAYA		CASTRO (F.H.)		FERRIOL-PASCUAL
*	ANGARA-CASTILLO		CATAMCO	****	FLOIRENDO
	ANTONINO		CAYETANO		FLORES
*****	ANTONIO	*****	CELESTE		FORTUN
	AQUINO-MAGSAYSAY	****	CERAFICA		FORTUNO
	ARAGONES		CERILLES	*****	FUENTEBELLA
	ARBISON		CHAVEZ		GARBIN
****	ARCILLAS		CHIPECO		GARCIA (G.)
	ARENAS	*****	CO	****	GARCIA (J.E.)
	ATIENZA	*****	COJUANGCO	****	GARCIA-ALBANO
	AUMENTADO	*****	COLLANTES		GARIN (R.)
****	BAG-AO		CORTES		GARIN (S.)
	BAGATSING	***	CORTUNA		GASATAYA
	BAGUILAT	*****	COSALAN	***	GATCHALIAN
	BANAL	*	CRISOLOGO		GERON
*	BARBERS		CUA	*****	GO (A.C.)
	BARZAGA		CUARESMA		GO (M.)
	BATAOIL		CUEVA		GOMEZ
	BATOCABE		DALIPE		GONZAGA
****	BAUTISTA-BANDIGAN	*	DATOL		GONZALES (A.P.)
	BELARO	****	DAZA		GONZALES (A.D.)
*	BELMONTE (F.)		DE JESUS		GONZALEZ
*	BELMONTE (J.C.)		DE VENECIA	****	GORRICETA

GULLAS	***	OCAMPO	****	SILVERIO
HERNANDEZ	*	OLIVAREZ		SINGSON
HERRERA-DY	*****	ONG (E.)		SUANSING (E.)
HOFER		ONG (H.)		SUANSING (H.)
*** JALOSJOS		ORTEGA (P.)		SUAREZ
**** JAVIER		ORTEGA (V.N.)	****	SY-ALVARADO
KHO		PACQUIAO		TAMBUNTING
KHONGHUN		PADUANO		TAN (A.)
LABADLABAD		PALMA	*	TAN (M.)
LACSON		PANCHO	****	TAN (S.)
LAGMAN		PANGANIBAN		TEJADA
LANETE		PANOTES		TEVES
LAOGAN		PAPANDAYAN		TIANGCO
***** LAZATIN		PICHAY		TING
* LEACHON		PIMENTEL		TINIO
LEE	**	PINEDA	***	TOLENTINO
LIMKAICHONG		PLAZA	****	TREÑAS
** LOBREGAT		PRIMICIAS-AGABAS	*****	TUGNA
LOPEZ (B.)	**	QUIMBO		TUPAS
LOPEZ (C.)		RADAZA	*****	TY
LOPEZ (M.L.)	*****	RAMIREZ-SATO		UMALI
*** LOYOLA		RAMOS		UNABIA
**** MACAPAGAL-ARROYO		RELAMPAGOS		UNGAB
* MACEDA	**	REVILLA		UNICO
MADRONA		ROA-PUNO	*	UY (J.)
MALAPITAN	*****	ROBES		UY (R.)
MANALO	****	ROCAMORA		UYBARRETA
**** MANGAOANG		RODRIGUEZ (I.)	*****	VARGAS
**** MANGUDADATU (S.)		RODRIGUEZ (M.)	****	VARGAS-ALFONSO
MANGUDADATU (Z.)	****	ROMAN		VELARDE
MARCOLETA	***	ROMERO		VELASCO
MARCOS		ROMUALDEZ	*****	VELASCO-CATERA
MARIÑO		ROMUALDO		VELOSO
MARQUEZ		ROQUE		VERGARA
MARTINEZ		SACDALAN	*****	VILLAFUERTE
MATUGAS	*****	SAGARBARRIA	****	VILLANUEVA
MELLANA	*****	SAHALI	****	VILLARAZA-SUAREZ
* MENDING	****	SALCEDA		VILLARICA
MENDOZA		SALIMBANGON		VILLARIN
**** MERCADO		SALO		VIOLAGO
***** MIRASOL		SALON	****	YAP (A.)
MONTORO		SAMBAR	*****	YAP (M.)
* NAVA		SANDOVAL	****	YAP (V.)
* NIETO		SANGCOPAN		YU
NOEL		SANTOS-RECTO	****	ZAMORA (M.C.)
NOGRALES (J.J.)		SARMIENTO (C.)	***	ZAMORA (R.)
***** NOGRALES (K.A.)	*	SARMIENTO (E.M.)	*	ZARATE
***** NOLASCO		SAVELLANO	*****	ZUBIRI
**** NUÑEZ-MALANYAON		SEMA		
OAMINAL		SIAO		

\* Appeared after the Roll Call

\*\* On official mission

\*\*\* Attending meetings of CA/HRET/Conference Committee/Committee meetings authorized by Committee on Rules

\*\*\*\* Officially notified the House, through the Secretariat, of their absence

\*\*\*\*\* Absent without notice

( Subject to correction/s that may appear in the Annual Journal )