



**Journal  
of the  
House of Representatives**

**SEVENTEENTH CONGRESS  
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**JOURNAL NO. 45  
Wednesday, November 16, 2016**

Prepared by the  
**JOURNAL SERVICE**  
Plenary Affairs Bureau

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**CALL TO ORDER**

At 4:00 p.m., Representative Juan Pablo “Rimpy” P. Bondoc called the session to order, pursuant to Section 15(h), Rule IV of the amended Provisional Rules of the House.

**NATIONAL ANTHEM AND PRAYER**

Pursuant to Section 73, Rule XI of the amended Provisional Rules of the House, the Members sang the National Anthem and thereafter, observed a minute of silent prayer.

**DEFERMENT OF THE ROLL CALL  
AND APPROVAL OF THE JOURNAL**

On motion of Rep. Francisco Jose F. Matugas II, there being no objection, the Body deferred the calling of the Roll as well as the approval of the Journal of the previous session.

**REFERENCE OF BUSINESS**

On further motion of Rep. Matugas, there being no objection, the Body proceeded to the Reference of Business.

Upon direction of the Chair, the Secretary General read on First Reading the titles of the following Bills and Resolutions, including Communications and Committee Reports, which were referred to the appropriate Committees as hereunder indicated:

**BILLS ON FIRST READING**

House Bill No. 4341, entitled:

“AN ACT PROVIDING FREE COLLEGE EDUCATION IN STATE COLLEGES AND UNIVERSITIES FOR ONE MEMBER OF A FAMILY WHO GRADUATED FROM A PUBLIC HIGH SCHOOL UNDER CERTAIN CONDITIONS AND APPROPRIATING FUNDS THEREFOR”

By Representative Villanueva

TO THE COMMITTEE ON HIGHER AND  
TECHNICAL EDUCATION

House Bill No. 4342, entitled:

“AN ACT RENEWING THE FRANCHISE GRANTED TO PACIFIC BROADCASTING SYSTEM, INC., UNDER REPUBLIC ACT NO. 7967, ENTITLED 'AN ACT GRANTING THE PACIFIC BROADCASTING SYSTEM, INC., A FRANCHISE TO CONSTRUCT, INSTALL, OPERATE AND MAINTAIN RADIO AND TELEVISION BROADCASTING STATION WITHIN THE PHILIPPINES, AND FOR OTHER PURPOSES' ”

By Representative Salimbanon

TO THE COMMITTEE ON LEGISLATIVE  
FRANCHISES

House Bill No. 4343, entitled:

“AN ACT RENEWING THE FRANCHISE GRANTED TO PHILIPPINE BROADCASTING CORPORATION UNDER REPUBLIC ACT 7962, ENTITLED 'AN ACT GRANTING THE PHILIPPINE BROADCASTING CORPORATION A FRANCHISE TO CONSTRUCT, INSTALL, OPERATE AND MAINTAIN RADIO AND TELEVISION BROADCASTING STATIONS WITHIN THE PHILIPPINES, AND FOR OTHER PURPOSES' ”

By Representative Salimbanon

TO THE COMMITTEE ON LEGISLATIVE  
FRANCHISES

House Bill No. 4344, entitled:

“AN ACT GRANTING TAX EXEMPTION FOR PRIZES AND AWARDS GRANTED TO FILIPINO ATHLETES IN INTERNATIONALLY SANCTIONED SPORTS COMPETITIONS AND FURTHER AMENDING FOR THIS PURPOSE SEC. 32(B)(7)(4) OF 1997 TAX CODE (R.A. 8424)”

By Representative Atienza

TO THE COMMITTEE ON YOUTH AND  
SPORTS DEVELOPMENT

House Bill No. 4345, entitled:

“AN ACT DIRECTING THE BUREAU OF CORRECTIONS FOR THE ESTABLISHMENT OF REGIONAL PENITENTIARIES, DEFINING ITS STANDARDS, AND PROVIDING FUNDS THEREFOR”

By Representative Roque (H.)

TO THE COMMITTEE ON JUSTICE

House Bill No. 4346, entitled:

“AN ACT CREATING THE INSTITUTE FOR STRATEGIC STUDIES UNDER THE UNIVERSITY OF THE PHILIPPINES LAW CENTER”

By Representative Roque (H.)

TO THE COMMITTEE ON HIGHER AND TECHNICAL EDUCATION

House Bill No. 4347, entitled:

“AN ACT PROMOTING AWARENESS OF CHRONIC FATIGUE SYNDROME”

By Representative Roque (H.)

TO THE COMMITTEE ON HEALTH

House Bill No. 4348, entitled:

“AN ACT CREATING AN ANTI-POVERTY FUND, ABOLISHING THE PEOPLE'S DEVELOPMENT TRUST FUND (PDTF) ESTABLISHED UNDER REPUBLIC ACT NO. 8425, OTHERWISE KNOWN AS THE 'SOCIAL REFORM AND POVERTY ALLEVIATION ACT OF 1997', APPOINTING THE DEPARTMENT OF SOCIAL WELFARE AND DEVELOPMENT (DSWD) AS ITS MANAGER, APPROPRIATING ADDITIONAL FUNDS THEREFOR, AND FOR OTHER PURPOSES”

By Representative Yap (A.)

TO THE COMMITTEE ON POVERTY ALLEVIATION

House Bill No. 4349, entitled:

“AN ACT RENEWING THE FRANCHISE GRANTED TO ABS-CBN CORPORATION (FORMERLY ABS-CBN BROADCASTING CORPORATION) UNDER REPUBLIC ACT NO. 7966 OR 'AN ACT GRANTING ABS-CBN BROADCASTING CORPORATION A FRANCHISE TO CONSTRUCT, INSTALL, ESTABLISH, OPERATE, AND MAINTAIN BROADCASTING STATIONS IN THE PHILIPPINES, AND FOR OTHER PURPOSES' FOR TWENTY-FIVE (25) YEARS FROM THE EFFECTIVITY OF THIS ACT”

By Representative Violago

TO THE COMMITTEE ON LEGISLATIVE FRANCHISES

House Bill No. 4350, entitled:

“AN ACT PROVIDING FOR THE SUMMARY TITLING OF REAL PROPERTIES USED AS PUBLIC SCHOOL SITES”

By Representative Benitez

TO THE COMMITTEE ON JUSTICE

House Bill No. 4351, entitled:

“AN ACT PROVIDING SUBSIDIZING PUBLIC CAMPAIGN EXPENSES OF QUALIFIED ELECTORAL CANDIDATES, AND DEFINING ITS COVERAGE AND RESTRICTIONS THEREOF”

By Representative Roque (H.)

TO THE COMMITTEE ON SUFFRAGE AND ELECTORAL REFORMS

House Bill No. 4352, entitled:

“AN ACT PROVIDING FOR AN ECO-TOURISM POLICY IN THE ISLANDS OF ANIMASOLA, TINALISAYAN, SOMBRERO AND DAPA ALL IN THE MUNICIPALITY OF SAN PASCUAL, MASBATE AND CREATING A FRAMEWORK FOR ITS INSTITUTIONALIZATION AND FOR OTHER PURPOSES”

By Representative Bravo (M.)

TO THE COMMITTEE ON TOURISM

## RESOLUTIONS

House Resolution No. 540, entitled:

“RESOLUTION CALLING THE HOUSE COMMITTEE ON OVERSEAS WORKERS' AFFAIRS TO CONDUCT AN IMMEDIATE INQUIRY ON THE ILLEGAL RECRUITMENT OF AND SEXUAL HARASSMENT EXPERIENCED BY FILIPINO WOMEN WORKERS IN QATAR, AND THE POSSIBLE INVOLVEMENT AND ALLEGED INACTION OF RELEVANT GOVERNMENT AGENCIES TO RESPOND TO THE CALLS FOR HELP OF SAID WORKERS, IN VIEW OF STRENGTHENING THE LAWS RELATED TO THE PROTECTION AND PROMOTION OF MIGRANT WORKERS' RIGHTS AND WELFARE”

By Representatives De Jesus and Brosas

TO THE COMMITTEE ON RULES

House Resolution No. 541, entitled:

“RESOLUTION DIRECTING THE HOUSE COMMITTEE ON OVERSEAS WORKERS' AFFAIRS TO CONDUCT AN INVESTIGATION INTO THE CASES OF ILLEGAL RECRUITMENT BY PHILTRUST OVERSEAS RECRUITMENT AGENCY AGAINST AT LEAST THIRTY-TWO (32) FILIPINOS IN THE PROVINCE OF CEBU, IN VIEW OF STRENGTHENING THE LAWS RELATED TO THE PROTECTION AND PROMOTION OF MIGRANT WORKERS' RIGHTS AND WELFARE”

By Representatives De Jesus and Brosas

TO THE COMMITTEE ON RULES

House Resolution No. 542, entitled:

“A RESOLUTION PROPOSING FOR THE CREATION OF AN INDEPENDENT AD HOC COMMITTEE ON THE ANTI-DRUG CAMPAIGN TO PROVIDE APPROPRIATE AND SOUND RECOMMENDATIONS TO EFFECTIVELY ADDRESS THE PHILIPPINES' DRUG PROBLEMS”

By Representative Alejano

TO THE COMMITTEE ON DANGEROUS DRUGS

## ADDITIONAL COAUTHORS

With the permission of the Body, the following Members were made coauthors of the Bills and Resolutions hereunder indicated:

Rep. Eleanor C. Bulut-Begtang for House Bills No. 3457, 3458 and 3459 and House Joint Resolution No. 4;

Rep. Wilfredo S. Caminero for House Bill No. 1859;

Rep. Gus S. Tambunting for House Bills No. 79, 737, 934, 1250, 1272 and 1414;

Rep. Strike B. Revilla for House Bills No. 288 and 3946;

Rep. Makmod D. Mending Jr. for House Bills No. 333, 334, 475, 556, 558, 1041, 1042, 1043, 1208, 1616, 1617, 1618, 1762, 1764, 2782, 2899, 3058, 3599, 3691, 3789 and 3876;

Rep. Estrellita B. Suansing for House Bill No. 2867;

Rep. Deogracias Victor "DV" B. Savellano for House Bills No. 78, 152, 153, 154, 156, 673, 674, 739, 741, 744, 749, 754, 756, 766, 767 and 773;

Reps. Tricia Nicole Q. Velasco-Catera, Ramon C. Nolasco, Fernando V. Gonzalez and Jose "Pingping" I. Tejada for House Bill No. 1858;

Rep. Carmelo "Jon" B. Lazatin II for House Bills No. 47, 1867 and 2903 and House Resolution No. 345;

Rep. Jericho Jonas B. Nograles for House Bill No. 3254;

Rep. Rodante D. Marcoleta for House Bills No. 36, 37, 38, 39, 40, 2447, 2460, 2713, 3560 and 3769;

Reps. Gloria Macapagal-Arroyo, Pia S. Cayetano, Evelina G. Escudero, Ann K. Hofer, Michael L. Romero, Ph.D., Feliciano Belmonte Jr., Anthony M. Bravo, Ph.D., Joey Sarte Salceda, Gerald Anthony "Samsam" V. Gullas Jr., Manuel T. Sagarbarria, Vini Nola A. Ortega, Aurelio "Dong" D. Gonzales Jr., Tobias "Toby" M. Tiangco, Johnny Ty Pimentel, Vincent "Bingbong" P. Crisolago, Rodel M. Batocabe, Sherwin N. Tugna, Geraldine B. Roman, Maria Carmen S. Zamora, Edward Vera Perez Maceda, Sarah Jane I. Elago, Ma. Lourdes R. Aggabao,

Tricia Nicole Q. Velasco-Catera, Sandra Y. Eriguel, M.D., Alfredo A. Garbin Jr., Mariano Michael M. Velarde Jr., Raneo "Ranie" E. Abu, Salvio B. Fortunio, Cristina "Chiqui" Roa-Puno, Deogracias B. Ramos Jr., Fernando V. Gonzalez, Gabriel H. Bordado Jr., Cesar V. Sarmiento, Henry C. Ong, Divina Grace C. Yu, Ma. Lucille L. Nava, M.D., Glona G. Labadlabad, Michelle M. Antonio, John Marvin "Yul Servo" C. Nieto, Robert Ace S. Barbers, Gwendolyn F. Garcia, Mohamad Khalid Q. Dimaporo, Arlene D. Brosas, Eugene Michael B. De Vera, Harlin Neil J. Abayon III, Antonio L. Tinio, France L. Castro, Ariel "Ka Ayik" B. Casilao, Juliet Marie D. Ferrer, Raul "Boboy" C. Tupas, Ma. Theresa V. Collantes, Anna Katrina M. Enverga, Alex "AA" L. Advincola, Ron P. Salo, Virgilio S. Lacson, Bernadette "BH" Herrera-Dy, Mark O. Go, Gus S. Tambunting, Lianda B. Bolilia, Gil "Kabarangay" P. Acosta, Rolando "Klalex" A. Uy, Aniceto "John" D. Bertiz III, Jennifer Austria Barzaga, Celso L. Lobregat, Manuel Luis T. Lopez, Edgar Mary S. Sarmiento, Vilma Santos-Recto, Zajid G. Mangudadatu, Edcel C. Lagman, Yedda Marie K. Romualdez, Xavier Jesus D. Romualdo, Alberto T. Ungab, Mylene J. Garcia-Albano, Joel Mayo Z. Almario, Bai Sandra Sinsuat A. Sema, Lorna P. Bautista-Bandigan, Manuel F. Zubiri, Rogelio Neil P. Roque, Makmod D. Mending Jr., Wilter "Sharky" Wee Palma II, Tom S. Villarin, Cecilia Leonila V. Chavez, Ferdinand L. Hernandez, Mauryag "Jun" B. Papandayan Jr., Horacio P. Suansing Jr., Arcadio H. Gorriceta, Carlito S. Marquez, Joseph Stephen S. Paduano, Rogelio "Ruel" D. Pacquiao, Jonas C. Cortes, Rodrigo A. Abellanosa, Benhur L. Salimbanon, Raul V. Del Mar, Ramon "Red" H. Durano VI, Benhur B. Lopez Jr., Marlyn L. Primicias-Agabas, Delphine Gan Lee, Nancy A. Catamco, Pedro B. Acharon Jr., Jesus Nonato Sacdalan, Emmi A. De Jesus, Micaela S. Violago, Ramon V.A. "Rav" Rocamora, Salvador B. Belarzo Jr., Jose L. Atienza Jr., Anna Marie Villaraza-Suarez, Luis Jose Angel N. Campos Jr., Arlene B. Arcillas, Cristal L. Bagatsing, Kaka J. Bag-ao and Carlos Isagani T. Zarate for House Resolution No. 548;

Rep. Rene L. Relampagos for House Bill No. 159;

Rep. Manuel F. Zubiri for House Bills No. 516, 525 and 3319;

Reps. Lorna P. Bautista-Bandigan, Xavier Jesus D. Romualdo, Arlene B. Arcillas, Isagani S. Amantong and Mohamad Khalid Q. Dimaporo for House Bill No. 4174;

Rep. Jose Antonio "Kuya Jonathan" R. Sy-Alvarado for House Bills No. 3956, 3963 and 4077;

Rep. Vini Nola A. Ortega for House Bill No. 3457;

Rep. Micaela S. Violago for House Bills No. 2628 and 3557;

Rep. Cecilia Leonila V. Chavez for House Bills No. 209, 210 and 1911;

Rep. Ma. Lucille L. Nava, M.D. for House Bills No. 208, 209, 210, 1912, 1915 and 1916;

Reps. Aniceto "John" D. Bertiz III and Melecio J. Yap Jr. for House Bills No. 208, 209, 210, 211, 1911, 1912, 1913, 1914, 1915 and 1916;

Rep. Cesar V. Sarmiento for House Bill No. 1968;

Reps. Roy M. Loyola and Emmeline Aglipay-Villar for House Bill No. 1894;

Rep. Teodoro "Ted" G. Montoro for House Bills No. 674, 677, 739, 741, 749, 760, 770, 2637, 2638, 2643, 2645, 3103 and 4174;

Rep. Manuel Jose "Mannix" M. Dalipe for House Bills No. 152 and 524; and

Reps. Arlene B. Arcillas, Len B. Alonte-Naguiat, Maximo B. Dalog, Melecio J. Yap Jr., Ramon C. Nolasco and Rene L. Relampagos for House Bill No. 3931.

#### COMMUNICATIONS

Letter dated October 21, 2016 of Amando M. Tetangco Jr., Governor, Bangko Sentral ng Pilipinas, furnishing the House of Representatives with the Report to Congress on Public Sector/Publicly-Guaranteed Private Sector Foreign Loans approved by the Bangko Sentral ng Pilipinas (BSP) in the Third Quarter of 2016.

#### TO THE COMMITTEE ON BANKS AND FINANCIAL INTERMEDIARIES

Letter dated October 20, 2016 of Amando M. Tetangco Jr., Governor, Bangko Sentral ng Pilipinas, submitting their First Semester Status Report on the Philippine Financial System, in compliance with Section 39(c), Article V of Republic Act No. 7653 and other pertinent banking laws.

#### TO THE COMMITTEE ON BANKS AND FINANCIAL INTERMEDIARIES

Letter dated October 20, 2016 of Nerissa T. Esguerra, Director IV, Development Information Staff, National Economic and Development Authority, providing the House of Representatives with the NEDA 2015 Annual Report.

**TO THE COMMITTEE ON ECONOMIC AFFAIRS**

Letter dated October 28, 2016 of Maria Gleda E. Lim, State Auditor V, Supervising Auditor, Office of the Supervising Auditor, Audit Groups CGS I and II – Water Districts and other CGS Stand Alone Agencies, Regional Office No. VI, Commission on Audit, furnishing the House of Representatives a copy of the Annual Audit Report on the Concepcion Water District, Concepcion, Iloilo for the years ended December 31, 2013, 2014 and 2015.

**TO THE COMMITTEE ON APPROPRIATIONS**

Letter dated October 20, 2016 of Roland A. Rey, Regional Director, Commission on Audit, Regional Office No. V, furnishing the House of Representatives with copies of the Annual Audit Reports on the following Water Districts:

1. Ligao City Water District, Ligao City (CY 2015);
2. Jose Panganiban Water District, Jose Panganiban, Camarines Norte (CY 2015);
3. Iriga City Water District, San Roque, Iriga City (CY 2015);
4. Pili Water District, Pili, Camarines Sur (CY 2015);
5. Matnog Water District, Matnog, Sorsogon (CY 2015);
6. Barcelona Water District, Barcelona, Sorsogon (CYs 2012-2015); and
7. Baras Water District, Baras, Catanduanes (CY 2012-2015).

**TO THE COMMITTEE ON APPROPRIATIONS**

**COMMITTEE REPORTS**

Report by the Committee on Local Government (Committee Report No. 19), re H.B. No. 4402, entitled:

“AN ACT DIVIDING BARANGAY TANZA IN THE CITY OF NAVOTAS INTO TWO (2)

DISTINCT AND INDEPENDENT BARANGAYS TO BE KNOWN AS BARANGAY TANZA 1 AND BARANGAY TANZA 2”

recommending its approval in substitution of House Bill No. 939

Sponsors: Representatives Acharon and Tiangco

**TO THE COMMITTEE ON RULES**

Report by the Committee on Local Government (Committee Report No. 20), re H.B. No. 937, entitled:

“AN ACT DIVIDING BARANGAY NORTH BAY BOULEVARD SOUTH IN THE CITY OF NAVOTAS INTO THREE (3) DISTINCT AND INDEPENDENT BARANGAYS TO BE KNOWN AS BARANGAY NBBS PROPER, BARANGAY NBBS KAUNLARAN AND BARANGAY NBBS DAGAT-DAGATAN”

recommending its approval without amendment

Sponsors: Representatives Acharon and Tiangco

**TO THE COMMITTEE ON RULES**

**SUSPENSION OF SESSION**

On motion of Rep. Jericho Jonas B. Nograles, the session was suspended at 4:06 p.m.

**RESUMPTION OF SESSION**

The session resumed at 4:16 p.m., with Deputy Speaker Rolando G. Andaya Jr. presiding.

**ACKNOWLEDGMENT OF GUESTS**

Thereupon, Rep. Salvador B. Belaro Jr. acknowledged the presence in the Session Hall of guests of Speaker Pantaleon D. Alvarez and Reps. Alfredo A. Garbin, Jr., Marlyn L. Primicias-Agabas and Bernadette “BH” Herrera-Dy.

**THE PRIVILEGE HOUR**

With leave of the House, on motion of Rep. Belaro, the Chair declared a Privilege Hour and thereafter recognized Rep. Sarah Jane I. Elago to deliver the following privilege speech:

## PRIVILEGE SPEECH OF REP. ELAGO

Mr. Speaker, distinguished colleagues, good afternoon.

I rise on a matter of personal and collective privilege to bring attention to the manifold issue faced by students in observance of the International Students' Day tomorrow, November 17. The date commemorates the anniversary of the 1939 storming of the University of Prague after the demonstrations against the killing of Jan Opletal and the occupation of Czechoslovakia; the execution of nine student leaders and sending of over 1,200 students to concentration camps; and the closing of all Czech universities and colleges. The day, November 17, was first marked in 1941 in London as International Students' Day by the International Students' Council (ISC), which later formed the International Union of Students.

Since 1941, November 17 has been marked as an international observance of student activism. This year, ISC aimed to unite students across the globe to fight for free education, access for all, and students' democratic rights and welfare.

In the Philippines, the implementation of the Education Act of 1982 has ushered the era of massive deregulation, privatization, and the nationalization of education. It has served as a legal basis for the implementation of neo-liberal policies that made Philippine education subservient to the demands of the market instead of serving nationalist ideas. It is stipulated clearly in Section 42 of said law that private schools have the right to determine their rate of tuition and other school fees and similar charges.

The past six years alone saw an increase of at least ₱20,000 in tuition and other school fee costs per year. On top of the already burdensome tuition, other school fees or OSFs form a large chunk of what students pay for in schools. These OSFs range from a total of ₱2,000 to more than ₱30,000 and are also increasing yearly, contributing to ballooning school profits.

Likewise, state universities and colleges or SUCs which should provide accessible and affordable education necessary to forge a patriotic and nationalist work force, have been victims of neo-liberal and foreign market dictates as evidenced by Republic Act No. 8292, also known as the Higher Education Modernization Act (HEMA) of 1997. HEMA has granted powers to governing boards of SUCs, such as its board of regents or trustees, to determine the cost of tuition and other school fees, as well as to introduce new fees that they will deem necessary. HEMA has also legitimized the implementation of socialized tuition schemes as a means to generate income for SUCs.

In the years 2011 to 2015, the tuition fee per unit increased 2.67 times the increase in daily minimum wage. On the average, the cost of college education in the National Capital Region is ₱200,000 per year. And in the Philippines, considering that the average annual income of a family according to the Family Income and Expenditure Survey of 2014 is only ₱235,000 per annum, with the poorest decile having an annual income of only ₱69,000, access to tertiary education would be almost impossible for the children of these families.

No wonder, the dropout rate among college students, according to CHED, has reached an alarming 83.7 %. This means that the country is producing at least two million college dropouts annually while graduates stand at close to 500,000 only. This has been the case while capitalist educators are raking in billions in mega profits per year.

Meanwhile, universities in the top 1,000 corporations are clearly not in the red and are profiting largely from the collection of tuition and other school fees. Yearly tuition hikes are only used to augment income at the expense of the increasing inaccessibility of education.

Granting scholarships, discounts, and loans give immediate relief to our students but are false alternatives to effective access to education and to the guarantee of the completion of studies of our students. In fact, subjecting our students to loan programs will only make their situation worse. Moreover, scholarships, discounts, and socialized tuition schemes have only served to legitimize tuition and other fee increases. These schemes can never cushion and will never absorb the negative impact of the rising cost of tuition amidst price surges in goods and basic services, and in the context that wages remain low.

This only goes to show that full or partial scholarships, socialized tuition systems, and discount vouchers will not be able to cover the huge amount of subsidy needed to possibly address the needs of the 2.3 million college-age students who drop out annually. In fact, according to the 2014 report of the chairperson of the CHED, a measly eight per cent of total higher education students belong to the lowest quintile of the population and only two percent of higher education enrollment is covered by student financial assistance programs. More so, majority of the youth and students from financially modest and struggling middle income families will remain excluded.

Now in the case of democratic rights in our campuses, in the past few years, the people have witnessed the power of the student movement, manifested by the massive protest that led to students strikes. With the continuous implementation

of neo-liberal policies in education, youth and students are ready to stand once more at the frontlines to prevent any increase even if the struggles come at the cost of the violation of our basic civil liberties and human rights through threat, intimidation, and harassment by some administrators, and of attacks on the autonomy and independence of our student councils and publications, among others. It is thus also necessary that students assert their democratic rights and basic civil liberties inside their campuses.

The attacks to the right of education ensure that the students of today will ultimately join the present ranks of workers who trade their skills and labor for low wages. There are also a number of working students who opt for regular rackets just to get by. Ito po iyong mga working students na sa unang semestre ay papasok, pero sa pangalawang semestre kadalasan ay nilalaan nila ang pera para makapag-apon muna para sa susunod na taong kanilang pag-aaral. At ito ay nag-aambag doon sa mas mabagal na graduation rate sa ating mga eskwelahan lalong-lalo na sa kolehiyo.

Students must therefore lend their forces in strengthening the workers and employees' fight for a national minimum wage and for the end to contractualization. Education is not for sale. Education should not be treated as a commodity but as a public good and public responsibility as it is necessary for the general welfare of our society. It should be liberated from neo-liberal economic policies, and it should be supported and maintained as affordable and as accessible for all. Education should not be developed for just the goal of employability, for personal and material success, but for its social returns and contribution to the common good and national development.

With this, I urge our honorable colleagues in Congress to stand beside the interest and welfare of the students and study how we can actually work to seriously address the concerns of students and the youth sector, including the high cost of education.

Filipino students and youth must unite. We must oppose neo-liberal attacks in education, and we must drumbeat to the nation and to the world, on this International Students' Day, our demand for accessible and affordable education.

Finally, we must remember the significance of education and why we must fight for it. In the words of the late nationalist scholar and historian, Professor Renato Constantino, "Education is a vital weapon of a people striving for economic emancipation, political independence, and cultural renaissance. We are such a people. Philippine education therefore must produce Filipinos who are aware of their country's problems, who understand

the basic solutions to these problems, and who care enough to have the courage to work and sacrifice for their country's salvation."

Mabuhay ang lahat ng mga estudyante na nagsasalita hindi lamang para sa kanilang sektor kundi para sa sambayanang Pilipino.

Maraming salamat, Mr. Speaker.

### **REFERRAL OF REP. ELAGO'S PRIVILEGE SPEECH**

On motion of Rep. Nograles (J.J.), there being no objection, the Body referred the privilege speech of Rep. Elago to the Committee on Rules.

### **TERMINATION OF THE PRIVILEGE HOUR**

On a previous motion of Rep. Nograles (J.J.), there being no objection, the Body terminated the Privilege Hour.

### **SUSPENSION OF SESSION**

On motion of Rep. Nograles (J.J.), the Chair suspended the session at 4:30 p.m.

### **RESUMPTION OF SESSION**

The session resumed at 4:36 p.m. with Speaker Pantaleon D. Alvarez presiding.

### **OATH-TAKING OF REP. MENDOZA**

Majority Leader Rodolfo C. Fariñas informed the Body that the House was in receipt of a Certificate of Proclamation issued by the Commission on Elections and dated October 3, 2016, proclaiming Trade Union Congress of the Philippines (TUCP) as one of the winners in the May 9, 2016 party-list elections and entitling its qualified nominee, Hon. Raymond Democrito C. Mendoza, to sit as its Representative in the House of Representatives and to serve for a term ending June 30, 2019 in accordance with Section 7, Article VI of the Constitution.

Pursuant to the same, on motion of Rep. Fariñas, there being no objection, Hon. Mendoza then took his oath as Representative of TUCP Party-List before Speaker Alvarez.

### **SUSPENSION OF SESSION**

On motion of Majority Leader Fariñas, the Chair suspended the session at 4:40 p.m. for the Members to greet their new colleague.



**RESUMPTION OF SESSION**

The session resumed at 4:42 p.m. with Deputy Speaker Andaya presiding.

**ROLL CALL**

On motion of Rep. Nograles (J.J.), there being no objection, the Chair directed the Secretary General to call the Roll and the following Members were present:

Abaya  
 Abayon  
 Abellanosa  
 Abu  
 Acharon  
 Acop  
 Acosta  
 Acosta-Alba  
 Advincula  
 Aggabao  
 Alejano  
 Almario  
 Almonte  
 Alonte-Naguiat  
 Alvarez (F.)  
 Alvarez (P.)  
 Amatong  
 Andaya  
 Angara-Castillo  
 Antonio  
 Arcillas  
 Atienza  
 Bagatsing  
 Baguilat  
 Banal  
 Barzaga  
 Bataoil  
 Batocabe  
 Bautista-Bandigan  
 Belaro  
 Belmonte (F.)  
 Belmonte (J.C.)  
 Belmonte (R.)  
 Bernos  
 Bertiz  
 Billones  
 Bolilia  
 Bondoc  
 Bordado  
 Bravo (A.)  
 Bravo (M.V.)  
 Brosas  
 Bulut-Begtang  
 Cagas

Calderon  
 Calixto-Rubiano  
 Caminero  
 Campos  
 Canama  
 Cari  
 Casilao  
 Castelo  
 Castro (F.L.)  
 Castro (F.H.)  
 Catamco  
 Cayetano  
 Cerilles  
 Chavez  
 Chipeco  
 Co  
 Cojuangco  
 Collantes  
 Cortes  
 Cortuna  
 Cosalan  
 Crisologo  
 Cuaresma  
 Cueva  
 Dalipe  
 Dalog  
 Daza  
 De Vera  
 Del Mar  
 Deloso-Montalla  
 Dimaporo (M.K.)  
 Duavit  
 Durano  
 Dy  
 Elago  
 Enverga  
 Eriguel  
 Ermita-Buhain  
 Escudero  
 Espino  
 Estrella  
 Evardone  
 Fariñas  
 Ferrer (J.)  
 Ferrer (L.)  
 Ferriol-Pascual  
 Flores  
 Fortuno  
 Fuentebella  
 Garbin  
 Garcia (G.)  
 Garcia (J.E.)  
 Garcia-Albano  
 Gasataya  
 Geron  
 Go (M.)

Gonzaga  
Gonzales (A.D.)  
Gonzalez  
Gullas  
Hernandez  
Herrera-Dy  
Hofer  
Kho  
Khonghun  
Labadlabad  
Lacson  
Lagman  
Laogan  
Lazatin  
Limkaichong  
Lopez (B.)  
Lopez (C.)  
Lopez (M.L.)  
Loyola  
Macapagal-Arroyo  
Maceda  
Madrona  
Malapitan  
Mangaoang  
Mangudadatu (Z.)  
Marcoleta  
Martinez  
Matugas  
Mellana  
Mendoza  
Mirasol  
Nava  
Nogralas (J.J.)  
Nogralas (K.A.)  
Nolasco  
Nuñez-Malanyaon  
Oaminal  
Olivarez  
Ortega (P.)  
Ortega (V.N.)  
Pacquiao  
Paduano  
Palma  
Pancho  
Panganiban  
Panotes  
Papandayan  
Pichay  
Pineda  
Plaza  
Primicias-Agabas  
Quimbo  
Radaza  
Ramirez-Sato  
Ramos  
Relampagos  
Revilla  
Roa-Puno  
Rocamora  
Rodriguez (I.)  
Rodriguez (M.)  
Roman  
Romero  
Romualdo  
Roque (R.)  
Sacdalan  
Sagarbarria  
Sahali  
Salon  
Sambar  
Sandoval  
Sarmiento (C.)  
Sarmiento (E.M.)  
Savellano  
Sema  
Silverio  
Singson  
Suansing (E.)  
Suansing (H.)  
Sy-Alvarado  
Tambunting  
Tan (A.)  
Tan (M.)  
Tejada  
Teves  
Tiangco  
Ting  
Tinio  
Tolentino  
Tugna  
Tupas  
Ty  
Ungab  
Unico  
Uy (J.)  
Uy (R.)  
Vargas  
Vargas-Alfonso  
Velarde  
Velasco  
Velasco-Catera  
Vergara  
Villafuerte  
Villanueva  
Villarica  
Villarin  
Violago  
Yap (M.)  
Yu  
Zamora (R.)  
Zarate  
Zubiri

With 212 Members responding to the Call, the Chair declared the presence of a quorum. (See also Appendix 1)

### **ACKNOWLEDGMENT OF GUESTS**

Rep. Nograles (J.J.) acknowledged the presence in the Session Hall of the guests of Rep. Manuel Luis T. Lopez.

### **UNFINISHED BUSINESS: COMMITTEE REPORT NO. 17 ON HOUSE BILL NO. 4149**

On motion of Rep. Nograles (J.J.), there being no objection, the Body resumed consideration on Second Reading of House Bill No. 4149, as contained in Committee Report No. 17 and reported out by the Committee on Local Government.

Upon direction of the Chair, the Secretary General read the title of the Bill, to wit:

“AN ACT EXEMPTING FROM THE POPULATION AND LAND AREA REQUIREMENTS THE CONVERSION OF A MUNICIPALITY INTO A COMPONENT CITY IF IT HAS A LOCALLY GENERATED AVERAGE ANNUAL INCOME OF AT LEAST TWO HUNDRED FIFTY MILLION PESOS (₱250,000,000.00), AMENDING FOR THE PURPOSE SECTION 450 OF REPUBLIC ACT NO. 7160, AS AMENDED, OTHERWISE KNOWN AS THE LOCAL GOVERNMENT CODE OF 1991.”

Rep. Nograles stated that the parliamentary status of the Bill was that it was in the period of sponsorship and debate and thereafter, upon his motion, the Chair recognized Rep. Pedro B. Acharon Jr., Chairperson of the sponsoring Committee, to sponsor the measure.

### **SUSPENSION OF SESSION**

On motion of Rep. Raul A. Daza, the Chair suspended the session at 4:54 p.m.

### **RESUMPTION OF SESSION**

The session resumed at 4:54 p.m.

Upon resumption of session, on motion of Rep. Nograles (J.J.), the Chair recognized Rep. Edcel C. Lagman for his interpellation.

### **RESERVATION OF REP. LAGMAN**

Rep. Lagman stated that he would momentarily suspend his interpellation pending the receipt of the data and position papers on the instant Bill, that were presented to the committee during the last Congress, and give way to other Members who wanted to interpellate the Sponsor.

The Chair noted Rep. Lagman’s reservation.

Thereafter, on motion of Rep. Nograles (J.J.), the Chair recognized Rep. Jose L. Atienza Jr. for his interpellation.

### **INTERPELLATION OF REP. ATIENZA**

On the initial queries of Rep. Atienza on removing the provisions controlling the conversion of municipalities to cities, Rep. Acharon said that the purpose of the Local Government Code in setting said criteria was to enable local government units (LGUs) to develop and become self-sustaining; an LGU’s ₱250 million income would provide more services, security, protection, and social services; and the conversion into a city would result in migration, thus resulting in more taxpayers and a sustainable community.

Rep. Atienza however stated that Rep. Acharon’s statements ran counter to data on the development potentials of a city. He pointed out that the city normally grew faster with a bigger population provided there was a good and sensitive kind of governance; and that a smaller population would make productivity difficult.

Then debating on the negative impact of such conversions on the income potential and Internal Revenue Allotment (IRA) shares of LGUs, Rep. Acharon said that there was none; explained that the purpose of the bill was to acknowledge good governance and high income; and opined that development will be faster if income was bigger than population rather than the other way around. Rep. Atienza cited statistics to prove that the latter condition promotes economic productivity, as he maintained that the proposed measure was not the best way to encourage the economic upliftment of LGUs. Nevertheless, they agreed that the government should increase the LGUs’ IRA shares and improve their access to more development funds in order to promote fiscal autonomy.

### **MOTION OF REP. ATIENZA**

At this point, Rep. Atienza moved to defer the consideration of the measure as he emphasized that the stakeholders, especially at the grassroots level, had not

been fully consulted thereon; the localities that will be affected might not be in favor of it; and the Leagues of Provinces, Cities, and Municipalities objected to it while the 16<sup>th</sup> Congress did not approve it. He stressed that public consultation should be before and not after the approval of the measure.

#### **REMARKS OF REP. ACHARON**

Rep. Acharon explained that conversion would not be automatic but would entail a process that included applying for conversion and fulfilling the requirements thereof and submitting the same to a plebiscite. Disagreeing that the consideration of the measure be deferred, he emphasized that the Committee on Local Government unanimously approved House Bill No. 4149 in its October 18, 2016 hearing.

#### **MOTION OF REP. ATIENZA**

In view of the Sponsor's position, Rep. Atienza asked that his motion for deferment be put to a vote.

#### **MOTION OF REP. BELARO**

In view of Rep. Lagman's pending request for documents on House Bill No. 4149, Rep. Belaro moved to suspend consideration of House Bill No. 4149.

#### **REMARKS OF REP. ATIENZA**

However, Rep. Atienza asked that the Body act on his previous motion first because he wanted to know the sentiments of the Members on the instant Bill.

#### **REMARKS OF REP. BELARO**

The Chair pointed out that the Body was in the period of interpellations on House Bill No. 4149 and asked whether there were other Members who wanted to ask questions.

#### **MOTION OF REP. ATIENZA**

Rep. Atienza interrupted Rep. Belaro and reiterated his pending motion to put his motion for deferment to a vote because he wanted to know if the Members wanted to continue with or defer discussions on the Bill.

#### **MOTION OF REP. BELARO**

The Chair stated that the parliamentary status was that Rep. Belaro had moved to suspend consideration of House Bill No. 4149; and there being no objection, the motion was carried.

#### **REMARKS OF REP. ATIENZA**

Rep. Atienza however stressed that his motion came ahead of Rep. Belaro's motion; the Body's disposition of his motion could not be side-stepped; and the other Members should be asked whether or not they wanted to continue with the deliberations on the measure.

#### **REMARKS OF THE CHAIR**

The Chair remarked that Rep. Atienza was raising a motion for reconsideration on the decision made on a motion.

#### **REMARKS OF REP. ATIENZA**

Rep. Atienza opined that Rep. Belaro's motion was not in order because his motion came in earlier; and that his earlier motion could not be disposed of by entering another motion.

#### **SUSPENSION OF SESSION**

On motion of Rep. Belaro, the Chair suspended the session at 5:49 p.m.

#### **RESUMPTION OF SESSION**

At 5:53 p.m., the session was resumed.

#### **REMARKS OF REP. BELARO**

With the permission of the Chair, Rep. Belaro said there was no deviance in the essence of his motion as well as that of Rep. Atienza.

#### **SUSPENSION OF CONSIDERATION ON SECOND READING OF HOUSE BILL NO. 4149**

Rep. Belaro then seconded Rep. Atienza's motion, and there being no objection, the Body suspended consideration on Second Reading of House Bill No. 4149.

#### **MOTION OF REP. ATIENZA**

Rep. Atienza then moved that the Body adjourn the session; but subsequently withdrew the same.

**ELECTION OF MAJORITY MEMBERS  
TO CERTAIN COMMITTEE/SPECIAL  
COMMITTEES**

On motion of Majority Leader Fariñas, there being no objection, the Body elected the following Members of the Majority to the Committee/Special Committees specified hereunder:

Special Committee on North Luzon  
Growth Quadrangle

(as Members)

1. Rep. Joseph "Sto. Niño" B. Bernos vice Rep. Cheryl P. Deloso-Montalla
2. Rep. Rose Marie "Baby" J. Arenas vice Rep. Geraldine B. Roman
3. Rep. Marlyn L. Primicias-Agabas
4. Rep. Ramon C. Nolasco
5. Rep. Dakila Carlo E. Cua
6. Rep. Ronald M. Cosalan
7. Rep. Allen Jesse C. Mangaoang
8. Rep. Ana Cristina Siquian Go
9. Rep. Ma. Lourdes R. Aggabao
10. Rep. Jose T. Panganiban Jr., CPA, LLB.
11. Rep. Leopoldo N. Bataoil
12. Rep. Luisa Lloren Cuaresma

Special Committee on Visayas Development

(as Members)

1. Rep. Alfredo "Albee" B. Benitez
2. Rep. Wilfredo S. Caminero
3. Rep. Jose Carlos L. Cari
4. Rep. Peter John D. Calderon
5. Rep. Jonas C. Cortes
6. Rep. Ben P. Evardone
7. Rep. Oscar "Richard" S. Garin Jr.
8. Rep. Lucy T. Gomez
9. Rep. Paolo Everardo S. Javier
10. Rep. Ma. Lucille L. Nava, M.D.
11. Rep. Aileen C. Radaza
12. Rep. Arnolfo "Arnie" A. Teves Jr.
13. Rep. Jerry P. Treñas
14. Rep. Ferjenel G. Biron, M.D.

15. Rep. Rogelio J. Espina, M.D.
16. Rep. Raul "Boboy" C. Tupas
17. Rep. Ramon "Red" H. Durano VI
18. Rep. Greg G. Gasataya
19. Rep. Henry C. Ong
20. Rep. Raul V. Del Mar
21. Rep. Arcadio H. Gorriceta
22. Rep. Jocelyn Sy Limkaichong
23. Rep. Rene L. Relampagos
24. Rep. Benhur L. Salimbangon
25. Rep. Leo Rafael M. Cueva
26. Rep. Juliet Marie D. Ferrer

Committee on Muslim Affairs

(as Members)

1. Rep. Suharto T. Mangudadatu
2. Rep. Mohamad Khalid Q. Dimaporo
3. Rep. Munir M. Arbison
4. Rep. Shernee Abubakar Tan

**APPROVAL OF JOURNAL**

On motion of Rep. Belaro, there being no objection, the Body approved Journal No. 44 dated November 15, 2016.

**ADJOURNMENT OF SESSION**

On further motion of Rep. Belaro, there being no objection, the Chair declared the session adjourned until four o' clock in the afternoon of Monday, November 21, 2016.

It was 5:56 p.m.

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I hereby certify to the correctness of the foregoing.

(Sgd.) **ATTY. CESAR S. PAREJA**  
Secretary General

Approved on November 21, 2016

Congress of the Philippines  
House of Representatives  
Quezon City, Philippines

**MEMBERS' ATTENDANCE****Date: November 16, 2016**

**** ABAD	BELMONTE (R.)	** DEFENSOR
ABAYA	* BENITEZ	DEL MAR
ABAYON	BERNOS	** DEL ROSARIO
ABELLANOSA	BERTIZ	DELOSO-MONTALLA
ABU	**** BIAZON	**** DIMAPORO (A.)
* ABUEG	BILLONES	DIMAPORO (M.K.)
ACHARON	** BIRON	DUAVIT
ACOP	BOLILIA	DURANO
ACOSTA	BONDOC	DY
ACOSTA-ALBA	BORDADO	ELAGO
**** ADIONG	BRAVO (A.)	ENVERGA
ADVINCULA	BRAVO (M.V.)	**** ERICE
**** AGARAO	BROSAS	ERIGUEL
AGGABAO	BULUT-BEGTANG	ERMITA-BUHAIN
**** AGLIPAY-VILLAR	CAGAS	ESCUDERO
*** ALBANO	CALDERON	**** ESPINA
**** ALCALA	CALIXTO-RUBIANO	ESPINO
ALEJANO	CAMINERO	ESTRELLA
ALMARIO	CAMPOS	* EUSEBIO
ALMONTE	CANAMA	EVARDONE
ALONTE	CARI	FARIÑAS
ALVAREZ (F.)	CASILAO	**** FERNANDO
**** ALVAREZ (M.)	CASTELO	FERRER (J.)
ALVAREZ (P.)	CASTRO (F.L.)	FERRER (L.)
* AMANTE	CASTRO (F.H.)	FERRIOL-PASCUAL
AMATONG	CATAMCO	* FLOIRENDO
ANDAYA	CAYETANO	FLORES
ANGARA-CASTILLO	* CELESTE	** FORTUN
**** ANTONINO	**** CERAFICA	FORTUNO
ANTONIO	CERILLES	FUENTEBELLA
**** ARAGONES	CHAVEZ	GARBIN
**** ARBISON	CHIPECO	GARCIA (G.)
ARCILLAS	CO	GARCIA (J.E.)
* ARENAS	COJUANGCO	GARCIA-ALBANO
ATIENZA	COLLANTES	** GARIN (R.)
** AUMENTADO	CORTES	** GARIN (S.)
**** BAG-AO	CORTUNA	GASATAYA
BAGATSING	COSALAN	*** GATCHALIAN
BAGUILAT	CRISOLOGO	GERON
BANAL	**** CUA	**** GO (A.C.)
* BARBERS	CUARESMA	GO (M.)
BARZAGA	CUEVA	* GOMEZ
BATAOIL	DALIPE	GONZAGA
BATOCABE	DALOG	* GONZALES (A.P.)
BAUTISTA-BANDIGAN	DAZA	GONZALES (A.D.)
BELARO	**** DE JESUS	GONZALEZ
BELMONTE (F.)	**** DE VENECIA	**** GORRICETA
BELMONTE (J.C.)	DE VERA	GULLAS

HERNANDEZ	OLIVAREZ	SINGSON
HERRERA-DY	* ONG (E.)	SUANSING (E.)
HOFER	* ONG (H.)	SUANSING (H.)
***** JALOSJOS	ORTEGA (P.)	***** SUAREZ
***** JAVIER	ORTEGA (V.N.)	SY-ALVARADO
KHO	PACQUIAO	TAMBUNTING
KHONGHUN	PADUANO	TAN (A.)
LABADLABAD	PALMA	TAN (M.)
LACSON	PANCHO	***** TAN (S.)
LAGMAN	PANGANIBAN	TEJADA
***** LANETE	PANOTES	TEVES
LAOGAN	PAPANDAYAN	TIANGCO
LAZATIN	PICHAY	TING
* LEACHON	***** PIMENTEL	TINIO
* LEE	PINEDA	TOLENTINO
LIMKAICHONG	PLAZA	*** TREÑAS
* LOBREGAT	PRIMICIAS-AGABAS	TUGNA
LOPEZ (B.)	QUIMBO	TUPAS
LOPEZ (C.)	RADAZA	* TURABIN-HATAMAN
LOPEZ (M.L.)	RAMIREZ-SATO	TY
LOYOLA	RAMOS	* UMALI
MACAPAGAL-ARROYO	RELAMPAGOS	** UNABIA
MACEDA	REVILLA	UNGAB
MADRONA	ROA-PUNO	UNICO
MALAPITAN	* ROBES	UY (J.)
* MANALO	ROCAMORA	UY (R.)
MANGAOANG	RODRIGUEZ (I.)	* UYBARRETA
* MANGUDADATU (S.)	RODRIGUEZ (M.)	VARGAS
MANGUDADATU (Z.)	ROMAN	VARGAS-ALFONSO
MARCOLETA	ROMERO	VELARDE
***** MARCOS	* ROMUALDEZ	VELASCO
***** MARIÑO	ROMUALDO	VELASCO-CATERA
***** MARQUEZ	** ROQUE (H.)	*** VELOSO
MARTINEZ	ROQUE (R.)	VERGARA
MATUGAS	SACDALAN	VILLAFUERTE
MELLANA	SAGARBARRIA	VILLANUEVA
***** MENDING	SAHALI	* VILLARAZA-SUAREZ
MENDOZA	** SALCEDA	VILLARICA
*** MERCADO	* SALIMBANGON	VILLARIN
MIRASOL	* SALO	VIOLAGO
* MONTORO	SALON	* YAP (A.)
NAVA	SAMBAR	YAP (M.)
* NIETO	SANDOVAL	* YAP (V.)
***** NOEL	* SANTOS-RECTO	YU
NOGRALES (J.J.)	SARMIENTO (C.)	***** ZAMORA (M.C.)
NOGRALES (K.A.)	SARMIENTO (E.M.)	ZAMORA (R.)
NOLASCO	SAVELLANO	ZARATE
NUÑEZ-MALANYAON	SEMA	ZUBIRI
OAMINAL	** SIAO	
* OCAMPO	SILVERIO	

\* Appeared before/after Roll Call

\*\* On official mission

\*\*\* Attended meetings of CA/HRET/Conference Committee/Committee meetings authorized by Committee on Rules

\*\*\*\* Officially notified the House, through the Secretariat, of their absence

\*\*\*\*\* Absent without notice

(Subject to correction/s that may appear in the Annual Journal)