

# Journal of the House of Representatives

SEVENTEENTH CONGRESS THIRD REGULAR SESSION 2018 - 2019

JOURNAL NO. 29 Wednesday, November 14, 2018

Prepared by the **JOURNAL SERVICE** Plenary Affairs Bureau

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### CALL TO ORDER

At 3:00 p.m., Deputy Speaker Rose Marie "Baby" J. Arenas called the session to order.

### NATIONAL ANTHEM AND PRAYER

Pursuant to Section 73, Rule XI of the amended Provisional Rules of the House, the Members sang the National Anthem and thereafter Rep. Ma. Lourdes R. Aggabao delivered an invocation.

# DEFERMENT OF ROLL CALL AND APPROVAL OF JOURNAL

Thereupon, on successive motions of Rep. Ann K. Hofer, there being no objection, the Body deferred the calling of the Roll and the approval of the Journal of the previous session.

### REFERENCE OF BUSINESS

Thereupon, on motion of Representative Hofer, there being no objection, the Body proceeded to the Reference of Business.

Upon direction of the Chair, the Secretary General read on First Reading the titles of the following Bills and Resolutions, including the Committee Reports, which were referred to the appropriate Committees hereunder indicated:

### **BILLS ON FIRST READING**

House Bill No. 8542, entitled:

"AN ACT EXEMPTING FROM INCOME TAX THE COMPENSATION GIVEN TO PERSONS RENDERING ELECTION SERVICE FOR LOCAL OR NATIONAL ELECTIONS"

By Representatives Tinio and Castro (F.L.)

TO THE COMMITTEE ON WAYS AND MEANS

House Bill No. 8543, entitled:

"AN ACT RECOGNIZING FAITH ACAD-EMY AS AN EDUCATIONAL INSTITU-TION OF INTERNATIONAL CHARAC- TER AND PROVIDING FOR MECHANISMS ON THE GRANT OF CERTAIN PREROGATIVES CONDUCIVE TO ITS GROWTH"

By Representative Lanete

TO THE COMMITTEE ON BASIC EDUCATION AND CULTURE

House Bill No. 8544, entitled:

"AN ACT ESTABLISHING A NATIONAL ANTI-DOPING POLICY IN SPORT IN COMPLIANCE WITH THE UNITED NATIONS EDUCATIONAL, SCIENTIFIC AND CULTURAL ORGANIZATION INTERNATIONAL CONVENTION AGAINST DOPING IN SPORT, ESTABLISHING THE PHILIPPINE NATIONAL ANTI-DOPING ORGANIZATION, PROVIDING FOR ITS POWERS, FUNCTIONS AND MANAGEMENT, APPROPRIATING FUNDS THEREFOR, AND FOR OTHER PURPOSES"

By Representative Roa-Puno

TO THE COMMITTEE ON YOUTH AND SPORTS DEVELOPMENT

House Bill No. 8545, entitled:

"AN ACT AMENDING SECTION 43 OF RE-PUBLIC ACT NO. 10963 OTHERWISE KNOWN AS THE 'TAX REFORM FOR ACCELERATION AND INCLUSION (TRAIN)'"

By Representative Villarin

TO THE COMMITTEE ON WAYS AND MEANS

House Bill No. 8546, entitled:

"AN ACT AMENDING SEC. 61 OF RA 10963, OTHERWISE KNOWN AS THE "TAX REFORM FOR ACCELERATION AND INCLUSION (TRAIN) LAW', AMENDING FOR THE PURPOSE THE NATIONAL INTERNAL REVENUE CODE (NIRC) OF 1997, EXEMPTING INDIGENTS FROM THE PAYMENT OF DOCUMENTARY STAMP TAX IM-POSED ON CERTIFICATES, AS AMENDED, AND FOR OTHER PUR-POSES"

By Representative Ortega (V.N.)

TO THE COMMITTEE ON WAYS AND MEANS

House Bill No. 8547, entitled:

"AN ACT PROMOTING THE CREATION OF GREEN-COLLAR JOBS, PROVIDING A STRATEGIC INITIATIVE FOR ITS IM-PLEMENTATION, AND FOR OTHER PURPOSES"

By Representative Nieto

TO THE COMMITTEE ON LABOR AND EMPLOYMENT

House Bill No. 8548, entitled:

"AN ACT INCREASING THE MINIMUM WAGE OF KASAMBAHAYS AMENDING FOR THIS PURPOSE SEC. 24 OF REPUBLIC ACT NO. 10361, ALSO KNOWN AS THE 'DOMESTIC WORKERS ACT' OR 'BATAS KASAMBAHAY'

By Representative Nieto

TO THE COMMITTEE ON LABOR AND EMPLOYMENT

House Bill No. 8549, entitled:

"AN ACT AMENDING THE OMNIBUS ELECTION CODE OF THE PHILIP-PINES TO INSTITUTIONALIZE ELECTORAL DEBATES AND TO COMPEL THE ATTENDANCE OF CANDIDATES THERETO"

By Representative Rocamora

TO THE COMMITTEE ON SUFFRAGE AND ELECTORAL REFORMS

House Bill No. 8550, entitled:

"AN ACT STRENGTHENING THE BU-REAU OF LOCAL GOVERNMENT FI-NANCE (BLGF), TO AUGMENT AN EF-FECTIVE REORGANIZATION AND ADMINISTRATIVE REFORMS IN THE GOVERNMENT MACHINERY, AND FOR OTHER PURPOSES"

By Representative Romero

TO THE COMMITTEE ON LOCAL GOVERNMENT

House Bill No. 8551, entitled:

"AN ACT ESTABLISHING POLYTECHNIC UNIVERSITY OF THE PHILIPPINES-SAN JUAN CAMPUS IN THE CITY OF SAN JUAN, METRO MANILA TO BE KNOWN AS 'PUP-SAN JUAN CAMPUS' APPROPRIATING FUNDS THEREFOR, AND FOR OTHER PURPOSES"

By Representative Zamora (R.)

TO THE COMMITTEE ON HIGHER AND TECHNICAL EDUCATION

### RESOLUTIONS

House Resolution No. 2289, entitled:

"RESOLUTION CONVEYING THE COL-LECTIVE FELICITATIONS OF THE HOUSE OF REPRESENTATIVES TO CARLOS EDRIAD YULO IN HIS OUT-STANDING ACHIEVEMENT AT THE RECENT ARTISTIC GYMNASTICS WORLD CHAMPIONSHIPS IN DOHA, QATAR"

By Representative Vargas

TO THE COMMITTEE ON YOUTH AND SPORTS DEVELOPMENT

House Resolution No. 2290, entitled:

"RESOLUTION DIRECTING THE COM-MITTEE ON LABOR AND EMPLOY-MENT AND THE COMMITTEE ON OVERSEAS FILIPINO WORKERS OF THE HOUSE OF REPRESENTATIVES TO CONDUCT AN INVESTIGATION, IN AID OF LEGISLATION, INTO THE RE-CENT DEATH OF EMERITA GANNA-BAN, AN OVERSEAS FILIPINO WORKER IN SAUDI ARABIA"

By Representative Vargas

TO THE COMMITTEE ON RULES

House Resolution No. 2291, entitled:

"RESOLUTION DIRECTING THE COM-MITTEE ON OVERSEAS WORKERS AFFAIRS TO CONDUCT AN INQUIRY IN AID OF LEGISLATION ON THE PROTECTIONS GRANTED BY THE DEPARTMENT OF LABOR AND EM-PLOYMENT, PHILIPPINE OVERSEAS **EMPLOYMENT** ADMINISTRATION. OVERSEAS WORKERS WELFARE AD-MINISTRATION, DEPARTMENT OF FOREIGN AFFAIRS, AND THE MARI-**INDUSTRY AUTHORITY** AGAINST THE ABANDONMENT OF SEAFARERS IN LIGHT OF THE ABAN-DONMENT OF THE 21 FILIPINO SEA-FARERS IN KAKINADA PORT, INDIA"

By Representative Manalo

TO THE COMMITTEE ON RULES

House Resolution No. 2292, entitled:

"RESOLUTION DIRECTING THE COM-MITTEE ON OVERSEAS WORKERS AFFAIRS TO CONDUCT AN INQUIRY IN AID OF LEGISLATION ON THE MARITIME INDUSTRY AUTHORITY'S ('MARINA') DECISION TO SUSPEND THE CONDUCT OF THEORETICAL EXAMINATIONS FROM 29 DECEM-BER 2018 TO 30 APRIL 2019, AND ITS IMPACT ON THE DEPLOYMENT OF SEAFARERS"

By Representative Manalo

TO THE COMMITTEE ON RULES

House Resolution No. 2293, entitled:

"RESOLUTION CONGRATULATING AND COMMENDING THE ATHLETES AND COACHES OF THE PHILIPPINE PARALYMPIC TEAM FOR WINNING MEDALS IN THE THIRD ASIAN PARALYMPIC GAMES HELD FROM OCTOBER 6

TO 13, 2018 IN JAKARTA, INDONESIA, AND THE OFFICIALS OF THE PHILIP-PINE PARALYMPIC COMMITTEE (PPC) LED BY ITS PRESIDENT, MR. MICHAEL BARREDO, FOR THEIR EFFECTIVE MENTORSHIP AND UNWAVERING SUPPORT"

By Representative Estrella

TO THE COMMITTEE ON YOUTH AND SPORTS DEVELOPMENT

House Resolution No. 2294, entitled:

"A RESOLUTION URGING THE COMMITTEE ON DANGEROUS DRUGS TO CONDUCT AN INVESTIGATION, IN AID OF LEGISLATION, ON THE PROLIFERATION OF PROHIBITED DRUGS IN THE SAMAR SUB-PROVINCIAL JAIL LOCATED IN CALBAYOG CITY AND THE SUBSEQUENT RAID CONDUCTED THEREIN IN VIEW OF IMPROVING THE OPERATIONAL PROCEDURES IN CONDUCTING JAIL RAIDS"

By Representative Sarmiento (E.M.)

TO THE COMMITTEE ON RULES

House Resolution No. 2295, entitled:

"A RESOLUTION DIRECTING THE AP-PROPRIATE HOUSE COMMITTEE TO CONDUCT AN INQUIRY TO LOOK INTO THE KILLINGS IN SAGAY CITY, NEGROS OCCIDENTAL"

By Representatives Benitez and Paduano

TO THE COMMITTEE ON RULES

### **COMMITTEE REPORTS**

Report by the Committee on Government Enterprises and Privatization (Committee Report No. 924), re H.B. No. 8552, entitled:

"AN ACT FURTHER STRENGTHENING THE PHILIPPINE COCONUT AUTHOR-ITY (PCA), AMENDING FOR THE PUR-POSE SECTION 4 OF PRESIDENTIAL DECREE NO. 1468, OTHERWISE

# KNOWN AS THE 'REVISED COCONUT INDUSTRY CODE', AS AMENDED"

recommending its approval in substitution of House Bill No. 8079, in consolidation with House Bill No. 8062

Sponsors: Representatives Sacdalan, Panganiban and Rocamora

### TO THE COMMITTEE ON RULES

Report by the Committee on Housing and Urban Development (Committee Report No. 925), re H.B. No. 8553, entitled:

"AN ACT PRESCRIBING THE MECHA-NISMS TO FACILITATE THE DISPOSI-TION OF IDLE GOVERNMENT-OWNED LANDS FOR SOCIALIZED HOUSING"

recommending its approval in substitution of House Bills Numbered 228, 1724, 2125 and 2807

Sponsors: Representatives Benitez, Singson, Biazon, Ocampo and Castelo

### TO THE COMMITTEE ON RULES

Report by the Committee on Ways and Means (Committee Report No. 926), re H.B. No. 8554, entitled:

"AN ACT ENHANCING REVENUE ADMINISTRATION AND COLLECTION BY GRANTING AMNESTY ON ALL UNPAID INTERNAL REVENUE TAXES IMPOSED BY THE NATIONAL GOVERNMENT FOR TAXABLE YEAR 2017 AND PRIOR YEARS"

recommending its approval in substitution of House Bills Numbered 3655, 3832, 4011, 4133, 4412 and 7105

Sponsor: Representative Suansing (E.)

TO THE COMMITTEE ON RULES

### APPROVAL OF JOURNAL NO. 27

On motion of Rep. Jose Enrique "Joet" S. Garcia III, there being no objection, the Body approved Journal No. 27 dated November 12, 2018.

### SUSPENSION OF SESSION

On further motion of Representative Garcia (J.E.), the Chair suspended the session at 3:08 p.m.

### RESUMPTION OF SESSION

The session resumed at 3:24 p.m.

### ACKNOWLEDGMENT OF GUESTS

At this point, Representative Garcia (J.E.) acknowledged the presence in the Session Hall of the guests of Deputy Speaker Pia S. Cayetano.

### BUSINESS FOR THE DAY: COMMITTEE REPORT NO. 926 ON HOUSE BILL NO. 8554

On motion of Representative Garcia (J.E.), there being no objection, the Body considered on Second Reading House Bill No. 8554 contained in Committee Report No. 926 as reported out by the Committee on Ways and Means.

Upon direction of the Chair, the Secretary General read the title of the Bill, to wit:

"AN ACT ENHANCING REVENUE ADMINISTRATION AND COLLECTION BY GRANTING AMNESTY ON ALL UNPAID INTERNAL REVENUE TAXES IMPOSED BY THE NATIONAL GOVERNMENT FOR TAXABLE YEAR 2017 AND PRIOR YEARS."

As copies of the Bill had been distributed to the Members, on motion of Representative Garcia, there being no objection, the Body dispensed with the reading of the text of the measure without prejudice to its insertion into the Record of the House.

On motion of Representative Garcia, the Chair recognized Rep. Estrellita B. Suansing, Chairperson of the sponsoring Committee, for her sponsorship speech.

# SPONSORSHIP SPEECH OF REPRESENTATIVE SUANSING

At the outset, Representative Suansing explained that the Bill gives erring taxpayers a chance to come forward, start with a clean slate, be one hundred percent tax-compliant in the future, be absolved by settling all their undeclared assets and previous unpaid taxes without fear of civil, criminal, or administrative penalties, and likewise allow the government to raise additional revenues, clear-

case backlogs in both administrative and court proceedings, and enhance revenue administration.

Considering that the last tax amnesty was granted in 2007 under Republic Act No. 9480, she pointed out that the amnesty will be applied in conjunction with one of President Rodrigo Roa Duterte's legislative priorities and explained that the Bill is divided into three parts, to wit: Estate Tax Amnesty; General Tax Amnesty; and tax amnesty on delinquencies.

She then urged the Members to positively act on the measure in the spirit of reconciliation and national unity between the government and the citizenry, as well as a means of increasing the level of tax consciousness.

### SUSPENSION OF CONSIDERATION ON SECOND READING OF HOUSE BILL NO. 8554

Considering that Rep. Edcel C. Lagman had signified his intention to interpellate but would need more time to review the Bill, on motion of Representative Garcia (J.E.), there being no objection, the Body suspended the consideration on Second Reading of House Bill No. 8554.

### SUSPENSION OF SESSION

On motion of Representative Garcia (J.E.), the Chair suspended the session at 3:33 p.m.

### RESUMPTION OF SESSION

The session resumed at 3:55 p.m. with Speaker Gloria Macapagal-Arroyo presiding.

### OATH-TAKING OF REPRESENTATIVE PICO

Pursuant to a Certification issued by the Commission on Elections on November 9, 2018, on motion Majority Leader Rolando G. Andaya Jr., there being no objection, Rep. Pepito M. Pico ascended the rostrum with his family and took his oath of office before Speaker Macapagal-Arroyo as the Representative of the Democratic Independent Workers' Association (DIWA) Party-List vice former Rep. Emmeline Aglipay-Villar.

### SUSPENSION OF SESSION

To allow the Members to meet and greet their new colleague, on motion of Majority Leader Andaya, the Chair suspended the session at 3:58 p.m.

### RESUMPTION OF SESSION

The session resumed at 4:01 p.m. with Deputy Speaker Arenas presiding.

### RECONSIDERATION OF RATIFICATION OF CONFERENCE COMMITTEE REPORT ON HOUSE BILL NO. 5745 AND SENATE BILL NO. 1233

With leave of the House, on motion of Majority Leader Andaya, there being no objection, the Body reconsidered the ratification of the Conference Committee Report on the disagreeing provisions of House Bill No. 5745 and Senate Bill No. 1233, establishing the Coconut Farmers and Industry Trust Fund.

### ACKNOWLEDGMENT OF GUESTS

At this point, Rep. Vincent "Bingbong" P. Crisologo acknowledged the presence in the Session Hall of guests of Deputy Speaker Arenas.

### RESUMPTION OF CONSIDERATION ON SECOND READING OF HOUSE BILL NO. 8554

On motion of Representative Garcia (J.E.), there being no objection, the Body resumed the consideration on Second Reading of House Bill No. 8554 as reported out by the Committee on Ways and Means, entitled:

"AN ACT ENHANCING REVENUE ADMINISTRATION AND COLLECTION BY GRANTING AMNESTY ON ALL UNPAID INTERNAL REVENUE TAXES IMPOSED BY THE NATIONAL GOVERNMENT FOR TAXABLE YEAR 2017 AND PRIOR YEARS."

# TERMINATION OF PERIOD OF SPONSORSHIP AND DEBATE

There being no Member who wished to interpellate the Sponsor, on motion of Representative Garcia (J.E.), there being no objection, the Body terminated the period of sponsorship and debate, and thereafter proceeded to the period of amendments.

On further motion of Representative Garcia, the Chair recognized Representative Suansing (E.) to present the Committee amendments.

### **COMMITTEE AMENDMENTS**

As proposed by Representative Suansing (E.), there being no objection, the Body approved the

Committee amendments on pages 2 and 4 of the measure and to renumber the affected Sections accordingly.

On motion of Representative Garcia (J.E.), the Chair recognized Deputy Speaker Evelina G. Escudero for her individual amendment.

### AMENDMENT OF DEPUTY SPEAKER ESCUDERO

As proposed by Deputy Speaker Escudero and accepted by the Sponsor, there being no objection, the Body approved the amendment on Section 16 of the measure.

# TERMINATION OF THE PERIOD OF AMENDMENTS

There being no further Committee and individual amendments, on motion of Representative Garcia (J.E.), there being no objection, the Body terminated the period of amendments.

### APPROVAL ON SECOND READING OF HOUSE BILL NO. 8554, AS AMENDED

Thereupon, on motion of Representative Garcia (J.E.), there being no objection, the Body approved on Second Reading House Bill No. 8554, as amended, through *viva voce* voting.

### BUSINESS FOR THE DAY: COMMITTEE REPORT NO. 924 ON HOUSE BILL NO. 8552

On successive motions of Representative Garcia (J.E.), there being no objection, the Body considered on Second Reading House Bill No. 8552 contained in Committee Report No. 924 submitted by the Committee on Government Enterprises and Privatization, further strengthening the Philippine Coconut Authority (PCA); dispensed with the reading of the text of the measure without prejudice to its insertion into the Record of the House as copies thereof had been distributed to the Members; adopted the Explanatory Note of the Bill as the sponsorship remarks thereon upon motion of Rep. Mario Vittorio "Marvey" A. Mariño, Vice Chairperson of the sponsoring Committee; terminated the period of sponsorship and debate, there being no Member who wished to interpellate the Sponsor; and terminated the period of amendments in the absence of Committee and individual amendments.

### SUSPENSION OF CONSIDERATION ON SECOND READING OF HOUSE BILL NO. 8552

Thereupon, on motion of Representative Garcia (J.E.), there being no objection, the Body suspended

the consideration on Second Reading of House Bill No. 8552.

### **DESIGNATION OF HOUSE CONFEREES**

On successive motions of Representatives Garcia (J.E.)/Crisologo, there being no objection, the Body designated the following Members to the Conference Committees to reconcile the disagreeing provisions of the following House Bills and their Senate counterparts:

- House Bill No. 6938 and Senate Bill No. 1971, providing for the special protection of child passengers in motor vehicles: Reps. Cesar V. Sarmiento, Mariano Michael M. Velarde Jr., Johnny Ty Pimentel, Rozzano Rufino B. Biazon, John Marvin "Yul Servo" C. Nieto, Florida "Rida" P. Robes, and Anthony M. Bravo, PhD;
- House Bill No. 725 and Senate Bill No. 1749, prohibiting the collection of fees from passengers for the use of sanitary facilities located in land transportation terminals, stations, stops and rest areas: Reps. Sarmiento (C.), Strike B. Revilla, Fernando V. Gonzalez, Pimentel, Edgar Mary S. Sarmiento, Winston "Winnie" Castelo, and Julieta R. Cortuna;
- 3. House Bill No. 8374 and Senate Bill No. 1280, providing for the Revised Corporation Code of the Philippines: Reps. Ferjenel G. Biron, MD, Xavier Jesus D. Romualdo, Rosanna "Ria" Vergara, Manuel F. Zubiri, Gus S. Tambunting, Marlyn L. Primicias-Agabas, Escudero, Arthur C. Yap, Ron P. Salo, and Arlene B. Arcillas:
- 4. House Bill No. 6604 and Senate Bill No. 1985, regulating the rates of political propaganda on television, radio, and print during an electoral campaign period: Reps. Sherwin N. Tugna, Carlos Roman L. Uybarreta, Jose T. Panganiban Jr., CPA, LLB, Cristina "Chiqui" Roa-Puno, and Danilo E. Suarez; and
- 5. House Bill No. 8239 and Senate Bill No. 1477, promoting positive and non-violent child discipline: Reps. Divina Grace C. Yu, Bernadette "BH" Herrera-Dy, Pia S. Cayetano, Ma. Lourdes Acosta-Alba, France L. Castro, and Antonio L. Tinio.

### CONCURRENCE WITH SENATE AMENDMENTS TO CERTAIN HOUSE BILLS

With the consent of the respective Committees hereunder indicated as well as the authors of the bills, on successive motions of Representatives Arthur R. Defensor Jr. / Garcia (J.E.) / Crisologo, there being no objection, the Body concurred with the Senate amendments to the following House Bills:

### Committee on Basic Education and Culture:

 House Bill No. 5576, entitled: "AN ACT ESTABLISHING A CAREER GUID-ANCE AND COUNSELING PROGRAM FOR ALL SECONDARY SCHOOLS AND APPROPRIATING FUNDS THEREFOR":

### ACKNOWLEDGMENT OF GUESTS

At this point, Representative Garcia (J.E.) acknowledged the presence in the Session Hall of guests of Rep. Frederick W. Siao.

### CONCURRENCE WITH SENATE AMENDMENTS TO CERTAIN HOUSE BILLS

(Continuation)

### Committee on Higher and Technical Education:

2. House Bill No. 7166, entitled: "AN ACT CONVERTING THE KABASALAN INSTITUTE OF TECHNOLOGY IN THE MUNICIPALITY OF KABASALAN, PROVINCE OF ZAMBOANGA SIBUGAY INTO THE ZAMBOANGA SIBUGAY POLYTECHNIC INSTITUTE (ZSPI) AND APPROPRIATING FUNDS THEREFOR"; and

### Committee on Higher and Technical Education:

3. House Bill No. 7264, entitled: "AN ACT ESTABLISHING THE CORDILLERA STATE POLYTECHNIC SKILLS INSTITUTE, INTEGRATING THE TECHNICAL EDUCATION AND SKILLS DEVELOPMENT AUTHORITY (TESDA) TRAINING CENTERS AND TESDA-SUPERVISED STATE-RUN TECHNICAL-VOCATIONAL INSTITUTIONS (TVIS) IN THE CORDILLERA ADMINISTRATIVE REGION AND APPROPRIATING FUNDS THEREFOR."

### **ROLL CALL**

At this point, on motion of Rep. Rodante D. Marcoleta, there being no objection, the Chair directed the Secretary General to call the Roll and the following Members were present:

Abaya

Abellanosa

Abueg

Acop

Adiong

Advincula

Aggabao

Almario

Almonte

Alonte

Amatong

Andaya

Angara-Castillo

Aquino-Magsaysay

Aragones

Arbison

Arcillas

Arenas

Atienza

Bataoil

Batocabe

Bautista-Bandigan

Belaro

Belmonte (F.)

Belmonte (J.C.)

Benitez

Bernos

Bertiz

Bolilia

Bondoc

Bordado

Bravo (A.)

Bravo (M.V.)

**Brosas** 

**Bulut-Begtang** 

Cagas

Calderon

Calixto-Rubiano

Caminero

Campos

Canama

Cari

Casilao

Castelo

Castro (F.L.)

Castro (F.H.)

Celeste

Cerafica

Cerilles

Chavez

Chipeco

Ferrer (J.)

Collantes Mariño Cortes Marquez Cortuna Martinez Cosalan Matugas Crisologo Mending Cuaresma Mirasol Datol Montoro Daza Nieto De Jesus Noel Defensor

Defensor Nuñez-Malanyaon
Del Mar Ong (E.)

Ong (E.) Del Rosario Ortega (P.) Deloso-Montalla Ortega (V.N.) Dimaporo (M.K.) Pacquiao Dy Paduano Elago Palma Escudero Panganiban Espina Papandayan Espino **Pichay** Fernando Pico

Ferriol-Pascual Plaza

Pimentel

Floirendo Primicias-Agabas Fortun **Ouimbo** Fortuno Radaza Garbin Ramirez-Sato Garcia (J.E.) Ramos Garin (S.) Relampagos Gasataya Revilla Roa-Puno Gatchalian Geron Robes Go (M.) Rodriguez (I.)

Gonzaga Roman
Gonzales (A.P.) Romero
Gonzales (A.D.) Romualdez
Gonzalez Romualdo
Hernandez (F.) Roque
Hernandez (P.) Salimbangon

Herrera-Dy Salo
Hofer Salon
Jalosjos Sandoval
Kho Sangcopan
Labadlabad Sarmiento (E.M.)
Lagman Savellano

LaneteSiaoLaoganSilverioLeeSingsonLimkaichongSuansing (E.)LobregatSuansing (H.)

Suansing (H.) Suarez Lopez (M.L.) Macapagal-Arroyo Sy-Alvarado Maceda **Tambunting** Madrona Teves Tinio Malapitan Mangaoang Tolentino Mangudadatu (S.) Treñas Mangudadatu (Z.) Ty Marcoleta Unabia

Unico

Uy (J.)

Uy (R.)

Uybarreta

Vargas

Vargas-Alfonso

Velarde

Velasco-Catera

Veloso

Vergara

Villanueva

Villarica

Villarin

**7** 7 1

Violago

Yap (A.)

Yap (M.)

Zamora (R.)

Zarate

Zubiri

With 186 Members responding to the Call, the Chair declared the presence of a quorum. (See Appendix)

### MANIFESTATION OF MAJORITY LEADER ANDAYA

Before the Body could proceed with the individual amendments on House Bill No. 8552, Majority Leader Andaya read for the record in order to reiterate to the Members the Memorandum issued by the Secretary General stating the Honorable Speaker's instruction for the immediate recall of all protocol plates no. 8 issued during the 16th Congress and earlier, and to surrender the same to the Office of the Secretary General for proper acknowledgment.

### RESUMPTION OF CONSIDERATION ON SECOND READING OF HOUSE BILL NO. 8552

Thereupon, on motion of Representative Garcia (J.E.), there being no objection, the Body resumed the consideration on Second Reading of House Bill No. 8552 contained in Committee Report No. 924 as reported out by the Committee on Government Enterprises and Privatization, entitled:

"AN ACT FURTHER STRENGTHENING THE PHILIPPINE COCONUT AUTHOR-ITY (PCA), AMENDING FOR THE PUR-POSE SECTION 4 OF PRESIDENTIAL DECREE NO. 1468, OTHERWISE KNOWN AS THE 'REVISED COCONUT INDUSTRY CODE', AS AMENDED." Representative Garcia stated that the parliamentary status was that the Body had closed the period of amendments on the Bill.

### PERIOD OF AMENDMENTS

Whereupon, on motion of Representative Garcia (J.E.) there being no objection, the Body reconsidered the termination of the period of amendments in order to consider individual amendments.

On another motion of Representative Garcia, the Chair recognized Rep. Jose T. Panganiban Jr. CPA, LLB for his amendments.

# AMENDMENT OF REPRESENTATIVE PANGANIBAN

As proposed by Representative Panganiban and accepted by the Sponsor, there being no objection, the Body approved the amendments in Section 1 on pages 1-3, and the insertion of a new Section 2 on page 4.

# TERMINATION OF THE PERIOD OF AMENDMENTS

There being no further amendments, on motion of Representative Garcia (J.E.), there being no objection, the Body terminated the period of amendments.

### APPROVAL ON SECOND READING OF HOUSE BILL NO. 8552, AS AMENDED

On motion of Representative Garcia (J.E.), there being no objection, the Body approved on Second Reading House Bill No. 8552, as amended, through *viva voce* voting.

### BUSINESS FOR THE DAY: COMMITTEE REPORT NO. 848 ON HOUSE BILL NO. 8179

Thereafter, on motion of Representative Garcia (J.E.), there being no objection, the Body considered on Second Reading House Bill No. 8179 contained in Committee Report No. 848 as reported out by the Committee on Legislative Franchises.

Upon direction of the Chair, the Secretary General read the title of the Bill, to wit:

"AN ACT GRANTING SOLAR PARA SA BAYAN CORPORATION A FRANCHISE TO CONSTRUCT, INSTALL, ESTAB-LISH, OPERATE AND MAINTAIN DIS- TRIBUTABLE POWER TECHNOLOGIES AND MINIGRID SYSTEMS THROUGHOUT THE PHILIPPINES TO IMPROVE ACCESS TO SUSTAINABLE ENERGY."

As copies of the Bill had been distributed to the Members, on motion of Representative Garcia, there being no objection, the Body dispensed with the reading of the text of the measure without prejudice to its insertion into the Record of the House.

On motion of Representative Garcia, the Chair recognized Deputy Speaker Arthur C. Yap, main author of the Bill, for his sponsorship speech.

### SPONSORSHIP SPEECH OF DEPUTY SPEAKER YAP (A.)

Deputy Speaker Yap pointed out that despite the enactment of the Electric Power Industry Reform Act or EPIRA 17 years ago and the billions of subsidies spent by the government, the Philippines continues to have the most expensive electricity in Southeast Asia and second to the highest power rate in Asia; and that other parts of the country remain without power or suffer intermittent power shortage while more than 40 provinces are paying more than the national average rate per kilowatt-hour.

Thus, he said that according to a national survey, Filipinos are in favor of new options for electric power sources, providers, and utilities or increasing the use of renewable energy. He then said that Solar Para sa Bayan is a company that will provide the innovation and technological change to benefit these provinces without any tax breaks and tax subsidies, and can power isolated underserved communities at no cost to the government.

He expressed hope that all of the Members will join the more than 150 coauthors of House Bill No. 8179 in effecting change by supporting it. He also underscored that the Bill provides for a non-exclusive, no tax break and subsidy, private sector-led, solar micro-grid franchise, which will remain under the policy guidelines of the Department of Energy (DOE) and the regulatory jurisdiction of the Energy Regulatory Commission (ERC) for rate setting and secure the people the promise of a prosperous and independent nation.

On motion of Representative Garcia (J.E.), the Chair recognized Rep. Jose L. Atienza Jr. who yielded the floor to Rep. Rosanna "Ria" Vergara for her interpellation.

### INTERPELLATION OF REPRESENTATIVE VERGARA

Representative Vergara concurred with the Sponsor that the country is lagging in energy development and is one of the countries that has the highest energy rates in Southeast Asia. She however said that Solar Para sa Bayan is not the solution to the ills of the power sector. She expressed belief that she and a number of Members find numerous provisions in the Bill to be discordant and unfair, and create a monopoly and undue advantage to other solar providers that would kill the solar power industry in the country.

She then requested that the Bill be referred back to the Committee on Legislative Franchises for further study to enable the Members to amend the provisions which will kill competition and give Solar Para sa Bayan the right to eminent domain which she stressed only belongs to the national government.

In reply, Deputy Speaker Yap suggested that Representative Vergara propose pertinent amendments rather than refer back the measure to the Committee. He then discussed the issue of eminent domain and assured Congress that the franchisee will not be allowed to indiscriminately operate all over the country, and jurisdiction and policy control will remain with the DOE, among others.

The Sponsor agreed to yield to any proposed amendments from the Members and asked Representative Vergara to take her time to make her proposals and in the meantime, yield the floor to other Members who would like to interpellate on the measure.

Representative Vergara asked whether the Sponsor is amenable to include a performance clause in the Bill and the right of Congress to cancel the 25-year franchise granted to Solar Para sa Bayan should it be unable to implement what it envisions to do. The latter asked that he be allowed to study the points raised by the former who said she will confer with the Sponsor so they can come up with acceptable amendments for the Committee's consideration. She then thanked Representative Atienza for yielding his time to her.

# MANIFESTATION OF REPRESENTATIVE ATIENZA

Upon recognition by the Chair, Representative Atienza said he would also air his concerns on the measure if Representative Vergara is satisfied with the response of the Sponsor. He said that during a meeting earlier that day, private sector oppositors

raised valid sentiments and issues which the Sponsor agreed to incorporate as amendments. He requested the Sponsor to specifically put in writing the amendments that were agreed upon and thereafter sit down with the Members of the House who may not be excited with a revolutionary technology to solve the nation's electricity problem, so they can decide on the fate of the measure.

### REMARKS OF DEPUTY SPEAKER YAP (A.)

Thereupon, Deputy Speaker Yap said electric cooperatives present in the meeting that day, particularly the Philippine Rural Electric Cooperatives Association (PHILRECA), feared that the proposed franchise will just allow the Solar Para sa Bayan Corporation to enter their areas. He explained to them that 1) there are no exclusive franchises under the Constitution; 2) the franchise does not guarantee that the franchise applicant, if granted, can just enter any other areas without securing clearance first from the DOE if the area is underserved or unserved; and 3) imposing of rates must first pass through the ERC.

### INTERPELLATION OF REPRESENTATIVE VERGARA

(Continuation)

Recognized by the Chair, Representative Vergara asked the Sponsor to explain the provision on allowing the grantee the right to open a non-discriminatory access to any transmission or distribution system. The Sponsor said this was provided for under Section 23 of the EPIRA and stressed that the Sponsors are willing to put safeguards by way of amendments.

### SUSPENSION OF CONSIDERATION ON SECOND READING OF HOUSE BILL NO. 8179

Thereupon, on motion of Rep. Rodante D. Marcoleta, there being no objection, the Body suspended the consideration on Second Reading of House Bill No. 8179.

### ADDITIONAL COAUTHORS FOR HOUSE BILLS NO. 8529, 8552 AND 8554

On motion of Representative Marcoleta, there being no objection, the Body approved to include as additional coauthors of House Bills No. 8529, 8552, and 8554 the names of Members contained in the list to be submitted by the Committee on Rules.

### ADDITIONAL COAUTHORS

With the permission of the Body, on motion of Representative Marcoleta, the Members appearing in the list to be submitted by the Committee on Rules were made coauthors of the Bills and Resolutions that are pending with the Committees, after due verification of their requests as coauthors of such measures.

# CHANGE OF REFERRAL OF HOUSE BILLS

On motion of Representative Marcoleta, there being no objection, the Body changed the referral of the following House Bills:

- 1. House Bill No. 8259 from the Committee on Trade and Industry to the Committee on Public Works and Highways; and
- 2. House Bills No. 3797, 4194, 5651, and 6976 from the Committee on Justice to the Committee on Public Order and Safety.

### DESIGNATION OF HOUSE CONFEREES ON HOUSE BILL NO. 5745 AND SENATE BILL NO. 1233

On motion of Representative Marcoleta, there being no objection, the Body designated the following Members to the Conference Committee to reconcile the disagreeing provisions of House Bill No. 5745 and Senate Bill No. 1233, creating the Coconut Farmers and Industry Trust Fund: Reps. Jose T. Panganiban Jr., CPA, LLB, Sharon S. Garin, Angelina "Helen" D.L. Tan, MD, Evelina G. Escudero, Ron P. Salo, Orestes T. Salon, and Edcel C. Lagman.

### RESIGNATION OF REPRESENTATIVE NOGRALES (K.A.) AS MEMBER OF CONGRESS

At this point, Representative Marcoleta stated that the House was in receipt of a copy of a November 6, 2018 letter from Rep. Karlo Alexei B. Nograles informing the House of his appointment as Cabinet Secretary and subsequent resignation as Member of the House of Representatives.

On Representative Marcoleta's motion, there being no objection, the Body referred said letter to the Secretary General for his appropriate action.

### SUSPENSION OF SESSION

The session was suspended at 5:15 p.m. upon motion of Representative Marcoleta.

### RESUMPTION OF SESSION

The session resumed at 5:17 p.m.

### APPROVAL OF JOURNAL NO. 28

Subsequently, on motion of Representative Marcoleta, there being no objection, the Body approved Journal No. 28 dated November 13, 2018.

# ELECTION OF MINORITY LEADER SUAREZ TO THE COMMITTEE ON OVERSIGHT

On motion of Representative Marcoleta, there being no objection, the Body elected Minority Leader Danilo E. Suarez as Chairperson of the Committee on Oversight.

# ELECTION OF REPRESENTATIVE CASTELO TO THE COMMITTEE ON DISASTER MANAGEMENT

On a subsequent motion of Representative Marcoleta, there being no objection, the Body elected Rep. Winston "Winnie" Castelo as additional member of the Committee on Disaster Management.

### SUSPENSION OF SESSION

The session was suspended at 5:18 p.m. upon motion of Representative Marcoleta.

### RESUMPTION OF SESSION

The session resumed at 5:24 p.m.

### ADJOURNMENT OF SESSION

Thereafter, on motion of Representative Marcoleta, there being no objection, the Chair declared the session adjourned until three o'clock in the afternoon of Monday, November 19, 2018.

It was 5:24 p.m.

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I hereby certify to the correctness of the foregoing.

## (Sgd.) MR. DANTE ROBERTO P. MALING

**Acting Secretary General** 

Approved on November 19, 2018.

### **DOCUMENTS DISTRIBUTED**

Printed copies of the following measures were distributed to the Members during the session:

- 1. House Bill No. 8078, entitled: "AN ACT REMOVING THE RESTRICTIONS IMPOSED ON THE REGISTRATION, ACQUISITION, ENCUMBRANCE, ALIENATION, TRANSFER AND CONVEYANCE OF LAND COVERED BY FREE PATENTS UNDER SECTIONS 118, 119, AND 121 OF COMMONWEALTH ACT NO. 141, OTHERWISE KNOWN AS 'THE PUBLIC LAND ACT', AS AMENDED"
- 2. House Bill No. 8101, entitled: "AN ACT GRANTING SURVIVORSHIP BENEFITS TO THE DEPENDENT CHILDREN OF A DECEASED RETIRED MEMBER OF THE JUDICIARY WHO IS A SOLO PARENT, OR TO THE SURVIVING PARENTS OR NOMINATED PERSONS OF SUCH DECEASED RETIREE, AMENDING FOR THE PURPOSE REPUBLIC ACT NO. 910, AS AMENDED, AND APPROPRIATING FUNDS THEREFOR"
- 3. House Bill No. 8121, entitled: "AN ACT PROVIDING SUPPORT FOR THE SUR-VIVING SPOUSE AND CHILDREN OF JUSTICES AND JUDGES, SLAIN AMENDING FOR THE PURPOSE RE-PUBLIC ACT NO. 910, AS AMENDED, ENTITLED 'AN ACT TO PROVIDE FOR THE RETIREMENT OF JUSTICES OF THE SUPREME COURT AND OF THE COURT OF APPEALS, FOR THE EN-FORCEMENT OF THE PROVISIONS HEREOF BY THE GOVERNMENT SER-VICE INSURANCE SYSTEM, AND TO REPEAL COMMONWEALTH ACT NUMBERED FIVE HUNDRED AND THIRTY-SIX', AND APPROPRIATING FUNDS THEREFOR"
- 4. House Bill No. 8370, entitled: "AN ACT REQUIRING STATE UNIVERSITIES AND COLLEGES (SUCs) TO PREPARE AND IMPLEMENT A LAND USE DEVELOPMENT AND INFRASTRUCTURE PLAN THAT SHALL INCLUDE THE CONSTRUCTION OF DORMITORIES FOR STUDENTS AND HOUSING SITES FOR EMPLOYEES"

- 5. House Bill No. 8380, entitled: "AN ACT GRANTING PHILIPPINE CITIZENSHIP TO HANS GUENTER SCHOOF"
- 6. House Bill No. 8381, entitled: "AN ACT GRANTING PHILIPPINE CITIZENSHIP TO MARGARITA MELIAN ORTIGAS"
- 7. House Bill No. 8382, entitled: "AN ACT GRANTING PHILIPPINE CITIZENSHIP TO KITSON SORIANO KHO"

Congress of the Philippines House of Representatives Quezon City, Philippines

### MEMBERS' ATTENDANCE

### Journal No. 29

### Wednesday, November 14, 2018

	ABAYA		BENITEZ		DEL MAR
*	ABAYON		BERNOS		DEL ROSARIO
	ABELLANOSA		BERTIZ		DELOSO-MONTALLA
****	ABU	**	BIAZON	****	DIMAPORO (A.)
***	ABUEG	****	BILLONES		DIMAPORO (M.K.)
****	ACHARON	****	BIRON	****	DUAVIT
	ACOP		BOLILIA	****	DURANO
****	ACOSTA		BONDOC		DY
*	ACOSTA-ALBA		BORDADO		ELAGO
	ADIONG		BRAVO (A.)	****	ENVERGA
	ADVINCULA		BRAVO (M.V.)	****	ERICE
****	AGARAO		BROSAS	****	ERIGUEL
	AGGABAO		BULUT-BEGTANG	****	ERMITA-BUHAIN
****	ALBANO		CAGAS		ESCUDERO
****	ALCALA		CALDERON	**	ESPINA
****	ALEJANO		CALIXTO-RUBIANO	**	ESPINO
	ALMARIO		CAMINERO	****	ESTRELLA
	ALMONTE		CAMPOS	****	EUSEBIO
	ALONTE		CANAMA	****	EVARDONE
*	ALVAREZ (F.)		CARI	****	FARIÑAS
****	ALVAREZ (M.)		CASILAO		FERNANDO
****	ALVAREZ (P.)		CASTELO		FERRER (J.)
****	AMANTE		CASTRO (F.L.)	****	FERRER (L.)
	AMATONG		CASTRO (F.H.)		FERRIOL-PASCUAL
	ANDAYA	****	CATAMCO	***	FLOIRENDO
	ANGARA-CASTILLO	****	CAYETANO	****	FLORES
****	ANTONINO		CELESTE		FORTUN
****	ANTONIO		CERAFICA		FORTUNO
	AQUINO-MAGSAYSAY		CERILLES	****	FUENTEBELLA
	ARAGONES		CHAVEZ		GARBIN
	ARBISON		CHIPECO	****	GARCIA (G.)
**	ARCILLAS	****	CO		GARCIA (J.É.)
	ARENAS	****	COJUANGCO	****	GARCIA-ALBANO
	ATIENZA		COLLANTES	*	GARIN (R.)
****	AUMENTADO		CORTES	**	GARIN (S.)
****	BAG-AO		CORTUNA		GASATAYA
****	BAGATSING		COSALAN	***	GATCHALIAN
**	BAGUILAT		CRISOLOGO		GERON
****	BANAL	****	CUA	****	GO (A.C.)
****	BARBERS		CUARESMA		GO (M.)
****	BARZAGA	****	CUEVA	****	GOMEZ
	BATAOIL	*	DALIPE		GONZAGA
***	BATOCABE		DATOL		GONZALES (A.P.)
	BAUTISTA-BANDIGAN		DAZA		GONZALES (A.D.)
	BELARO		DE JESUS		GONZALEZ
	BELMONTE (F.)	****	DE VENECIA	****	GORRICETA
	BELMONTE (J.C.)	****	DE VERA	****	GULLAS
****	BELMONTE (R.)		DEFENSOR	**	HERNANDEZ (F.)
	• /				` '

	HERNANDEZ (P.)	****	OLIVAREZ		SILVERIO
	HERRERA-DY		ONG (E.)		SINGSON
	HOFER	****	ONG (H.)		SUANSING (E.)
***	JALOSJOS		ORTEGA (P.)		SUANSING (H.)
****	JAVIER		ORTEGA (V.N.)		SUAREZ
	KHO		PACQUIAO		SY-ALVARADO
****	KHONGHUN		PADUANO		TAMBUNTING
	LABADLABAD		PALMA	****	TAN (A.)
****	LACSON	****	PANCHO	****	TAN (M.)
	LAGMAN		PANGANIBAN	****	TAN (S.)
	LANETE	****	PANOTES	****	TEJADA
	LAOGAN		PAPANDAYAN		TEVES
****	LAZATIN		PICHAY	****	TIANGCO
****	LEACHON		PICO	****	TING
	LEE		PIMENTEL		TINIO
***	LIMKAICHONG	*	PINEDA	***	TOLENTINO
	LOBREGAT		PLAZA	***	TREÑAS
****	LOPEZ (B.)		PRIMICIAS-	*	TUGNA
	( /		AGABAS		
****	LOPEZ (C.)		QUIMBO	****	TUPAS
	LOPEZ (M.L.)		RADAZA		TY
****	LOYOLA		RAMIREZ-SATO	****	UMALI
	MACAPAGAL-ARROYO		RAMOS		UNABIA
	MACEDA	**	RELAMPAGOS	****	UNGAB
	MADRONA		REVILLA		UNICO
	MALAPITAN		ROA-PUNO		UY (J.)
****	MANALO		ROBES		UY (R.)
	MANGAOANG	****	ROCAMORA		UYBARRETA
	MANGUDADATU (S.)		RODRIGUEZ (I.)		VARGAS
	MANGUDADATU (Z.)	****	RODRIGUEZ (M.)		VARGAS-ALFONSO
	MARCOLETA		ROMAN		VELARDE
****	MARCOS		ROMERO	****	VELASCO
	MARIÑO		ROMUALDEZ		VELASCO-CATERA
	MARQUEZ		ROMUALDO		VELASCO-CATERAL VELOSO
	MARTINEZ		ROQUE		VERGARA
	MATUGAS	****	SACDALAN	****	VILLAFUERTE
****	MELLANA	****	SAGARBARRIA		VILLANUEVA
***	MENDING	****	SAHALI	**	VILLARAZA-SUAREZ
****	MENDOZA	****	SALCEDA		VILLARICA VILLARICA
****	MERCADO	***	SALIMBANGON	***	VILLARIN
	MIRASOL		SALO		VIOLAGO
	MONTORO		SALON		YAP (A.)
****	NAVA	****	SAMBAR		YAP (M.)
	NIETO		SANDOVAL	****	YAP (V.)
	NOEL	**	SANGCOPAN	****	YU
****	NOGRALES	****	SANTOS-RECTO	****	
****		****		***	ZAMORA (M.C.)
*	NOGRALES (K.A.)	4.4.4.4.4.4	SARMIENTO (C.)	4,4,4,4,4	ZAMORA (R.)
T	NOLASCO NUÑEZ-MALANYAON	**	SARMIENTO (E.M.)		ZARATE ZUBIRI
4 4 4 4 4			SAVELLANO		LUDIKI
****	OAMINAL	****	SEMA		
****	OCAMPO		SIAO		
*	Appeared after the Roll Call				
**	On official mission				
***	Attended meetings of CA/HRET/Confe	erence Com	mittee/Committee meetings authoriz	zed by Comn	nittee on Rules

<sup>\*\*\*</sup> Attended meetings of CA/HRET/Conference Committee/Committee meetings authorized by Committee on Rules

<sup>\*\*\*\*</sup> Officially notified the House, through the Secretariat, of their absence

<sup>\*\*\*\*\*</sup> Absent without notice

<sup>(</sup> Subject to correction/s that may appear in the Annual Journal )