



Journal  
of the  
Committee of the Whole House

SEVENTEENTH CONGRESS  
THIRD REGULAR SESSION  
2018 - 2019

Tuesday, September 18, 2018

Prepared by the  
**JOURNAL SERVICE**  
Plenary Affairs Bureau

**JOURNAL OF THE COMMITTEE OF THE WHOLE HOUSE**  
**Tuesday, September 18, 2018**

**CALL TO ORDER**

At 4:25 p.m. of Tuesday, September 18, 2018, Chairperson Rolando G. Andaya Jr. called to order the meeting of the Committee of the Whole House.

**PRELIMINARY REMARKS  
OF CHAIRPERSON ANDAYA**

Chairperson Andaya emphasized the duty of the Members to prepare the annual national budget, as the Filipino people pay taxes for basic commodities and contribute to the appropriations that the House was about to dispose.

Even as the Executive and Congress are partners for progress, he said that it is the latter's task to validate and verify proposed funds, and help the former spot errors and discover oversight, especially in unforeseen events or man-made developments in which the House is prompted to make alterations in the budget.

He said that based on tradition, Congress does not stray away from the President's wishes, and would approve the details as approved by Malacañang, in a transparent manner, compliant with the laws of the land.

Thereafter, he gave an overview of the amendments to be made in the national budget for the National Disaster Risk Reduction and Management Fund; Health Facilities Enhancement Program and Human Resource Development of the Department of Health; Capital Outlay for state universities and colleges; technical-vocational laboratories in the Department of Education; and roads to decongest traffic in urban areas, boost tourism, and give access to trade areas, as well as farm-to-market roads.

Subsequently, Chairperson Andaya designated Rep. Fredenil "Fred" H. Castro as the Acting Floor Leader.

**ROLL CALL**

On motion of Representative Castro (F.H.), there being no objection, the Chairperson directed

the Secretary General to call the Roll and the following Members were present:

Abaya  
Abellanosa  
Abu  
Acop  
Acosta  
Adiong  
Aggabao  
Almario  
Alvarez (M.)  
Amatong  
Andaya  
Angara-Castillo  
Antonio  
Aquino-Magsaysay  
Arbison  
Arcillas  
Arenas  
Atienza  
Bagatsing  
Banal  
Barbers  
Bataoil  
Batocabe  
Bautista-Bandigan  
Belaro  
Belmonte (F.)  
Belmonte (J.C.)  
Billones  
Bondoc  
Bordado  
Bravo (A.)  
Bravo (M.V.)  
Brosas  
Calderon  
Calixto-Rubiano  
Caminero  
Cari  
Casilao  
Castro (F.L.)  
Castro (F.H.)  
Catamco  
Cayetano  
Cerilles  
Chavez  
Chipeco  
Co  
Cortes  
Cortuna  
Cosalan

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|                  |                  |
|------------------|------------------|
| Crisologo        | Martinez         |
| Cuaresma         | Matugas          |
| Cueva            | Mellana          |
| Dalipe           | Mending          |
| Datol            | Mirasol          |
| De Vera          | Montoro          |
| Defensor         | Nava             |
| Del Mar          | Nieto            |
| Del Rosario      | Noel             |
| Deloso-Montalla  | Nolasco          |
| Dimaporo (A.)    | Oaminal          |
| Dimaporo (M.K.)  | Ong (E.)         |
| Duavit           | Ong (H.)         |
| Elago            | Ortega (P.)      |
| Erice            | Ortega (V.N.)    |
| Eriguel          | Pacquiao         |
| Ermita-Buhain    | Paduano          |
| Escudero         | Palma            |
| Espina           | Pancho           |
| Espino           | Panganiban       |
| Ferrer (J.)      | Panotes          |
| Floirendo        | Papandayan       |
| Fortun           | Pichay           |
| Fortuno          | Pineda           |
| Garbin           | Plaza            |
| Garcia (J.E.)    | Primicias-Agabas |
| Garcia-Albano    | Quimbo           |
| Garin (R.)       | Ramirez-Sato     |
| Garin (S.)       | Ramos            |
| Gasataya         | Relampagos       |
| Gatchalian       | Revilla          |
| Go (M.)          | Roa-Puno         |
| Gonzales (A.P.)  | Robes            |
| Gonzales (A.D.)  | Rocamora         |
| Gonzalez         | Rodriguez (I.)   |
| Hernandez        | Rodriguez (M.)   |
| Herrera-Dy       | Roman            |
| Hofer            | Romero           |
| Jalosjos         | Romualdez        |
| Javier           | Romualdo         |
| Kho              | Roque            |
| Lacson           | Sacdalan         |
| Lagman           | Sagarbarria      |
| Lanete           | Sahali           |
| Laogan           | Salceda          |
| Lazatin          | Salimbangon      |
| Lee              | Salo             |
| Limkaichong      | Salon            |
| Lobregat         | Sambar           |
| Lopez (B.)       | Sandoval         |
| Lopez (C.)       | Sangcopan        |
| Lopez (M.L.)     | Savellano        |
| Macapagal-Arroyo | Sema             |
| Maceda           | Siao             |
| Madrona          | Silverio         |
| Malapitan        | Singson          |
| Mangaoang        | Suansing (E.)    |
| Marcoleta        | Suansing (H.)    |

Suarez  
 Sy-Alvarado  
 Tan (A.)  
 Tejada  
 Teves  
 Tiangco  
 Ting  
 Tinio  
 Tolentino  
 Treñas  
 Tugna  
 Ty  
 Unabia  
 Ungab  
 Unico  
 Uy (R.)  
 Vargas-Alfonso  
 Velasco  
 Velasco-Catera  
 Veloso  
 Vergara  
 Villanueva  
 Villaraza-Suarez  
 Villarica  
 Villarin  
 Violago  
 Yap (A.)  
 Yap (M.)  
 Yap (V.)  
 Yu  
 Zamora (R.)  
 Zarate  
 Zubiri

With 198 Members responding to the Call, which was more than the one-fifth requirement for the convening of a Committee of the Whole House, the Chair declared the presence of a quorum. (See Appendix)

**ADOPTION OF GROUND RULES**

Thereupon, on motion of Representative Castro (F.H.), there being no objection, the Body adopted the Ground Rules of the Committee of the Whole House, copies of which had been distributed earlier to the Members.

**PROPOSED AMENDMENTS OF REPRESENTATIVE CASTRO (F.H.)**

Thereafter, Representative Castro proposed to amend House Bill No. 8169 as contained in Committee Report No. 854 and presented the following proposed amendments:

**Realignment of appropriations:**

FROM:

Department of Public Works and Highways (DPWH)

| (Amount in thousand pesos) |                          |                         |                         |                     |               |                   |
|----------------------------|--------------------------|-------------------------|-------------------------|---------------------|---------------|-------------------|
| REGION                     | Multi-Purpose Facilities | Flood Control/ Drainage | National Roads/ Bridges | Local Roads/Bridges | Water Supply  | TOTAL             |
| NCR                        | 30,000                   | 30,000                  |                         | 145,000             |               | 205,000           |
| Region I                   |                          |                         | 252,045                 | 980,000             |               | 1,232,045         |
| CAR                        |                          | 600,000                 | 2,200,000               | 1,300,000           |               | 4,100,000         |
| Region II                  | 20,000                   |                         |                         | 231,000             |               | 251,000           |
| Region III                 | 65,000                   | 2,827,000               | 250,000                 | 273,000             |               | 3,415,000         |
| Region IVA                 | 499,500                  | 304,000                 | 2,320,616               | 1,300,000           | 1,500         | 4,425,616         |
| Region IVB                 | 385,000                  | 2,939,000               | 4,998,000               | 2,055,000           | 5,000         | 10,382,000        |
| Region V                   | 215,000                  | 5,965,000               | 1,458,000               | 1,560,000           |               | 9,198,000         |
| Region VI                  |                          | 30,000                  |                         | 1,148,400           |               | 1,178,400         |
| Region VII                 | 10,000                   |                         | 400,000                 | 165,000             |               | 575,000           |
| Region VIII                | 120,000                  | 220,000                 | 1,005,164               | 3,445,000           | 20,000        | 4,810,164         |
| Region X                   |                          | 200,000                 | 1,450,000               | 321,907             |               | 1,971,907         |
| Region XI                  | 437,900                  | 400,000                 | 950,000                 | 3,571,890           | 38,100        | 5,397,890         |
| Region XII                 |                          |                         |                         | 70,000              |               | 70,000            |
| Region XIII                | 30,000                   | 1,000,000               | 1,560,000               | 1,990,000           |               | 4,580,000         |
| <b>TOTAL</b>               | <b>1,812,400</b>         | <b>14,515,000</b>       | <b>16,843,825</b>       | <b>18,556,197</b>   | <b>64,600</b> | <b>51,792,022</b> |

TO:

| PARTICULARS  | AMOUNT<br>(In thousand pesos) |
|--|-------------------------------|
| A. DEPARTMENT OF EDUCATION (DEPED)   |                               |
| CONSTRUCTION OF TECH-VOC LABORATORIES  | 3,000,022                     |
| B. DEPARTMENT OF AGRICULTURE (DA)  |                               |
| FARM-TO-MARKET ROADS   | 5,000,000                     |
| C. STATE UNIVERSITIES AND COLLEGES (SUCS)  |                               |
| CAPITAL OUTLAYS  | 1,200,000                     |
| D. DEPARTMENT OF HEALTH (DOH)  |                               |
| HUMAN RESOURCES FOR HEALTH DEPLOYMENT  | 3,000,000                     |
| HEALTH FACILITIES ENHANCEMENT PROGRAM  | 3,000,000                     |
| E. DEPARTMENT OF PUBLIC WORKS AND HIGHWAYS   |                               |
| CONSTRUCTION/IMPROVEMENT OF ACCESS ROADS LEADING TO TOURISM DESTINATIONS                                     | 10,800,000                    |
| CONSTRUCTION/IMPROVEMENT OF ACCESS ROADS LEADING TO TRADE, INDUSTRIES, ECONOMIC ZONES AND LIVELIHOOD CENTERS | 10,792,000                    |
| CONSTRUCTION OF ROADS AND BRIDGES TO DECONGEST TRAFFIC   | 10,000,000                    |
| F. NATIONAL DISASTER RISK REDUCTION MANAGEMENT FUND  |                               |
| CAPITAL OUTLAYS  | <u>5,000,000</u>              |
| <b>TOTAL</b>   | 51,792, 022                   |

**QUERY OF REPRESENTATIVE ATIENZA**

Recognized by the Chairperson, Rep. Jose L. Atienza Jr. first sought clarification whether the figures that were presented on the floor were different from those embodied in the National Expenditure

Program (NEP). Considering the huge amount involved, Representative Atienza asked that the Members be properly informed about the matter to be voted upon as he further asked if the Ground Rules was also applicable during the discussion of the details of the appropriations.

#### **REPLY OF CHAIRPERSON ANDAYA**

Chairperson Andaya replied that there was no reduction in the total amount of the proposed 2019 General Appropriations Bill (GAB) and clarified that the reduced amount of ₱52 billion was consequently added and allocated to other items in the NEP. He stated that the Body was supposed to vote on the Committee Report of the proposed 2019 Budget Bill which will be the basis for plenary deliberations the following day and that the Ground Rules was merely applicable during the meeting of the Committee of the Whole House (COWH) that afternoon.

#### **REMARKS OF REPRESENTATIVE VILLANUEVA**

Rep. Noel L. Villanueva remarked that in order for the Members to be apprised of the amendments, they should be furnished with copies of the Committee Report as read by Representative Castro (F.H.).

The Chair affirmed that copies would be distributed in a while.

#### **MOTION OF REPRESENTATIVE CASTRO (F.H.)**

Representative Castro then moved to approve the amendments introduced in the Committee Report.

#### **OBJECTION OF REPRESENTATIVE TINIO**

Rep. Antonio L. Tinio expressed his objection to the motion.

#### **REMARKS OF REPRESENTATIVE ATIENZA**

Representative Atienza urged the House leadership to provide the Members copies of what was read in order for them to vote wisely.

#### **REMARKS OF CHAIRPERSON ANDAYA**

The Chairperson asked that the Acting Floor Leader move to instruct the Secretariat to prepare

the Report of the COWH on House Bill No. 8169 as contained in Committee Report No. 854 for the consideration of the Body.

#### **MOTION OF REPRESENTATIVE CASTRO (F.H.)**

The Acting Floor Leader then moved that the action of the COWH be reported to the Speaker.

#### **PARLIAMENTARY INQUIRY OF REPRESENTATIVE TINIO**

Representative Tinio inquired whether Members would still be given a period of five minutes to interpellate, ask post-clarificatory questions, and introduce amendments as previously agreed upon and manifested in the Ground Rules of the COWH. The Chairperson replied in the affirmative.

#### **DISTRIBUTION OF COPIES OF THE COWH REPORT**

On motion of Representative Castro (F.H.), there being no objection, the Chair thereafter instructed the Secretariat to prepare the COWH Report for distribution to the Members.

#### **SUSPENSION OF MEETING**

To allow the Secretariat to distribute copies of the COWH Report, the Chair *motu proprio* suspended the meeting at 5:10 p.m.

#### **RESUMPTION OF MEETING**

The meeting resumed at 5:36 p.m.

#### **QUERY OF CHAIRPERSON ANDAYA**

At this point, Chairperson Andaya sought clarification on the amount earmarked for the construction of tech-voc laboratories.

Representative Castro (F.H.) replied that the amount was three billion pesos.

#### **SUSPENSION OF MEETING**

On motion of Representative Castro (F.H.), Chairperson Andaya declared a recess at 5:37 p.m.

#### **RESUMPTION OF MEETING**

The meeting resumed at 5:37 p.m.

**MOTION TO APPROVE  
THE COWH REPORT**

Considering that copies of the COWH Report containing amendments to House Bill No. 8169 as contained in Committee Report No. 854 had been distributed to the Members, Representative Castro (F.H.) moved for the approval of the same.

**MANIFESTATION OF  
REPRESENTATIVE TINIO**

Recognized by Chairperson Andaya, Representative Tinio cited previous experiences with the Priority Development Assistance Fund (PDAF) and corruption in relation to lump-sum provisions in the budget bill. He expressed concern about the approval of lump sums under the DPWH despite the absence of details on the projects to be funded.

Chairperson Andaya stated that what was presented was just a committee report and the details needed by Representative Tinio would be filled during the period of amendments when the budget deliberation starts the following day.

**PARLIAMENTARY INQUIRY  
OF REPRESENTATIVE DEL MAR**

Rep. Raul V. Del Mar asked the basis for the apportionment of the ₱51 billion among the 13 regions and the National Capital Region (NCR). Chairperson Andaya said that it was based on Tier 2 allocations given to the DPWH and explained that Tier 1 are projects and expenses necessary for the yearly conduct of the department, and Tier 2 are additional allocations given to the department by the Department of Budget and Management (DBM).

Representative Del Mar noted that Regions II, and XII, and the NCR, including Region VI which is his region, have the lowest amount of allocation. He then expressed his desire to be clarified on how the distribution was made so that necessary adjustments can be made.

**PARLIAMENTARY INQUIRY  
OF REPRESENTATIVE ZARATE**

Following through the earlier query of Representative Tinio on the Ground Rules of the COWH, Rep. Carlos Isagani T. Zarate asked whether the Members can now present their clarificatory questions and introduce amendments such as to propose an amendment on the procurement fund of the National Food Authority (NFA) so it can procure palay and alleviate the current rice crisis.

Chairperson Andaya said that Representative Zarate can do so during the period of amendments when the Body tackles the actual budget bill. He reminded the latter that what was presented was merely a committee report which would serve as the basis of the plenary budget deliberation the next day. He apologized to Representative Zarate that his inquiry will be cut short due to lack of time.

**VIVA VOCE VOTING ON THE APPROVAL  
OF THE COWH REPORT**

Thereupon, Chairperson Andaya called for a *viva voce* voting on the COWH Report, and with majority of the Members voting in favor, the Body approved the same.

**REMARKS OF  
REPRESENTATIVE CASTRO (F.H.)**

Pursuant to Section 138, Rule XVIII of the amended Provisional House Rules, on motion of Acting Floor Leader Castro, there being no objection, the Chairperson was instructed to report the action of the COWH to the House.

Chairperson Andaya took note of the remarks of the Acting Floor Leader.

**ADJOURNMENT OF MEETING**


At this juncture, Chairperson Andaya declared the meeting of the Committee of the Whole House adjourned.

It was 5:44 p.m.

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I hereby certify to the correctness of the foregoing.

  
**MR. DANTE ROBERTO P. MALING**  
Acting Secretary General

Approved:

  
**HON. ROLANDO G. ANDAYA JR.**  
Chairperson, Committee of the Whole House

Congress of the Philippines  
House of Representatives  
Quezon City, Philippines

**MEMBERS' ATTENDANCE***Committee of the Whole House***Tuesday, September 18, 2018**

|                    |                  |                       |
|--------------------|------------------|-----------------------|
| ABAYA              | * BENITEZ        | DEFENSOR              |
| * ABAYON           | * BERNOS         | DEL MAR               |
| ABELLANOSA         | ***** BERTIZ     | DEL ROSARIO           |
| ABU                | ***** BIAZON     | DELOSO-MONTALLA       |
| * ABUEG            | BILLONES         | DIMAPORO (A.)         |
| ***** ACHARON      | ***** BIRON      | DIMAPORO (M.K.)       |
| ACOP               | * BOLILIA        | DUAVIT                |
| ACOSTA             | BONDOC           | ***** DURANO          |
| ***** ACOSTA-ALBA  | BORDADO          | ***** DY              |
| ADIONG             | BRAVO (A.)       | ELAGO                 |
| * ADVINCULA        | BRAVO (M.V.)     | * ENVERGA             |
| * AGARAO           | BROSAS           | ERICE                 |
| AGGABAO            | * BULUT-BEGTANG  | ERIGUEL               |
| ***** ALBANO       | * CAGAS          | ERMITA-BUHAIN         |
| ***** ALCALA       | ***** CALALANG   | ESCUDERO              |
| * ALEJANO          | CALDERON         | ESPINA                |
| ALMARIO            | CALIXTO-RUBIANO  | ESPINO                |
| * ALMONTE          | CAMINERO         | ***** ESTRELLA        |
| ***** ALONTE       | * CAMPOS         | * EUSEBIO             |
| * ALVAREZ (F.)     | * CANAMA         | * EVARDONE            |
| ALVAREZ (M.)       | CARI             | ***** FARIÑAS         |
| ***** ALVAREZ (P.) | CASILAO          | ***** FERNANDO        |
| ***** AMANTE       | * CASTELO        | FERRER (J.)           |
| AMATONG            | CASTRO (F.L.)    | * FERRER (L.)         |
| ANDAYA             | CASTRO (F.H.)    | ***** FERRIOL-PASCUAL |
| ANGARA-CASTILLO    | CATAMCO          | FLOIRENDO             |
| * ANTONINO         | CAYETANO         | * FLORES              |
| ANTONIO            | * CELESTE        | FORTUN                |
| AQUINO-MAGSAYSAY   | ***** CERAFICA   | FORTUNO               |
| * ARAGONES         | CERILLES         | ***** FUENTEBELLA     |
| ARBISON            | CHAVEZ           | GARBIN                |
| ARCILLAS           | CHIPECO          | ***** GARCIA (G.)     |
| ARENAS             | CO               | GARCIA (J.E.)         |
| ATIENZA            | ***** COJUANGCO  | GARCIA-ALBANO         |
| * AUMENTADO        | * COLLANTES      | GARIN (R.)            |
| ***** BAG-AO       | CORTES           | GARIN (S.)            |
| BAGATSING          | CORTUNA          | GASATAYA              |
| ***** BAGUILAT     | COSALAN          | GATCHALIAN            |
| BANAL              | CRISOLOGO        | ***** GERON           |
| BARBERS            | ***** CUA        | * GO (A.C.)           |
| * BARZAGA          | CUARESMA         | GO (M.)               |
| BATAOIL            | CUEVA            | ***** GOMEZ           |
| BATOCABE           | DALIPE           | ***** GONZAGA         |
| BAUTISTA-BANDIGAN  | DATOL            | ***** GONZALES (A.P.) |
| BELARO             | ***** DAZA       | ***** GONZALES (A.D.) |
| BELMONTE (F.)      | ***** DE JESUS   | GONZALEZ              |
| BELMONTE (J.C.)    | ***** DE VENECIA | ***** GORRICETA       |
| * BELMONTE (R.)    | DE VERA          | * GULLAS              |

|                        |       |                  |                     |
|------------------------|-------|------------------|---------------------|
| HERNANDEZ              | ****  | OCAMPO           | SIAO                |
| HERRERA-DY             | *     | OLIVAREZ         | SILVERIO            |
| HOFER                  |       | ONG (E.)         | SINGSON             |
| JALOSJOS               |       | ONG (H.)         | SUANSING (E.)       |
| JAVIER                 |       | ORTEGA (P.)      | SUANSING (H.)       |
| KHO                    |       | ORTEGA (V.N.)    | SUAREZ              |
| * KHONGHUN             |       | PACQUIAO         | SY-ALVARADO         |
| ***** LABADLABAD       |       | PADUANO          | * TAMBUNTING        |
| LACSON                 |       | PALMA            | TAN (A.)            |
| LAGMAN                 |       | PANCHO           | ***** TAN (M.)      |
| LANETE                 |       | PANGANIBAN       | * TAN (S.)          |
| LAOGAN                 |       | PANOTES          | TEJADA              |
| LAZATIN                |       | PAPANDAYAN       | TEVES               |
| * LEACHON              |       | PICHAY           | TIANGCO             |
| LEE                    | ***** | PIMENTEL         | TING                |
| LIMKAICHONG            |       | PINEDA           | TINIO               |
| LOBREGAT               |       | PLAZA            | TOLENTINO           |
| LOPEZ (B.)             |       | PRIMICIAS-AGABAS | TREÑAS              |
| LOPEZ (C.)             |       | QUIMBO           | TUGNA               |
| LOPEZ (M.L.)           | ***** | RADAZA           | ***** TUPAS         |
| * LOYOLA               |       | RAMIREZ-SATO     | TY                  |
| MACAPAGAL-ARROYO       |       | RAMOS            | ***** UMALI         |
| MACEDA                 |       | RELAMPAGOS       | UNABIA              |
| MADRONA                |       | REVILLA          | UNGAB               |
| MALAPITAN              |       | ROA-PUNO         | UNICO               |
| ***** MANALO           |       | ROBES            | * UY (J.)           |
| MANGAOANG              |       | ROCAMORA         | UY (R.)             |
| * MANGUDADATU (S.)     |       | RODRIGUEZ (I.)   | * UYBARRETA         |
| ***** MANGUDADATU (Z.) |       | RODRIGUEZ (M.)   | ***** VARGAS        |
| MARCOLETA              |       | ROMAN            | VARGAS-ALFONSO      |
| ***** MARCOS           |       | ROMERO           | **** VELARDE        |
| * MARIÑO               |       | ROMUALDEZ        | VELASCO             |
| * MARQUEZ              |       | ROMUALDO         | VELASCO-CATERA      |
| MARTINEZ               |       | ROQUE            | VELOSO              |
| MATUGAS                |       | SACDALAN         | VERGARA             |
| MELLANA                |       | SAGARBARRIA      | ***** VILLAFUERTE   |
| MENDING                |       | SAHALI           | VILLANUEVA          |
| ***** MENDOZA          |       | SALCEDA          | VILLARAZA-SUAREZ    |
| ***** MERCADO          |       | SALIMBANGON      | VILLARICA           |
| MIRASOL                |       | SALO             | VILLARIN            |
| MONTORO                |       | SALON            | VIOLAGO             |
| NAVA                   |       | SAMBAR           | YAP (A.)            |
| NIETO                  |       | SANDOVAL         | YAP (M.)            |
| NOEL                   |       | SANGCOPAN        | YAP (V.)            |
| ***** NOGRALES (J.J.)  | ****  | SANTOS-RECTO     | YU                  |
| ***** NOGRALES (K.A.)  | ***** | SARMIENTO (C.)   | ***** ZAMORA (M.C.) |
| NOLASCO                | ***** | SARMIENTO (E.M.) | ZAMORA (R.)         |
| *** NUÑEZ-MALANYAON    |       | SAVELLANO        | ZARATE              |
| OAMINAL                |       | SEMA             | ZUBIRI              |

\* Appeared after the Roll Call

\*\* On official mission

\*\*\* Attending meetings of CA/HRET/Conference Committee/Committee meetings authorized by Committee on Rules

\*\*\*\* Officially notified the House, through the Secretariat, of their absence

\*\*\*\*\* Absent without notice

(Subject to correction/s that may appear in the Annual Journal)