Republic of the Philippines
HOUSE OF REPRESENTATIVES
Quezon City

EIGHTEENTH (18th) CONGRESS
Third Regular Session

JOINT RESOLUTION NO. __________

Introduced by: Hon. Stella Luz A. Quimbo, Hon. Edcel C. Lagman, Hon. Jose
Christopher Y. Belmonte, Hon. Francis Gerald A. Abaya, Hon. Isagani S. Amatong,
Hon. Emmanuel Billones, Hon Gabriel H. Bordado Jr., Hon. Edgar M. Chatto,
Hataman, Hon. Jocelyn Limkaichong, Hon. Romulo “Kid” V. Peña,

A RESOLUTION AUTHORIZING THE USE OF THE RICE COMPETITIVENESS
ENHANCEMENT FUND (RCEF) AS PROVIDED UNDER THE
UNPROGRAMMED APPROPRIATIONS OF THE 2019 GENERAL
APPROPRIATIONS ACT (GAA), THE BUREAU OF CUSTOMS’ TARIFF
COLLECTIONS FROM IMPORTED RICE AS OF 31 AUGUST 2019, AND
OTHER POSSIBLE SOURCES, AS A SPECIAL EMERGENCY FUND FOR
DIRECT CASH TRANSFERS TO RICE FARMERS

WHEREAS, on 14 February 2019, President Rodrigo Roa Duterte signed into
law Republic Act No. 11203 otherwise known as “An Act Liberalizing the Importation,
Exportation and Trading of Rice, Lifting for the Purpose the Quantitative Restriction on Rice,
and for Other Purposes,”

WHEREAS, the average retail price of regular milled rice has been declining
since April with the July 2019 inflation rate for regular milled rice recorded at 6.99%

WHEREAS, barely five (5) months after the passage of the law, farm – gate
prices of palay have plummeted to as low as P7 to P10 per kilo in certain provinces in
Central Luzon, while the price of rice dropped by 2.9%, the price of palay dropped
considerably more by 17.48%;
WHEREAS, the large drop of farm - gate price of palay has resulted in huge income losses for rice farmers and the industry, which is now estimated to be around P60 billion pesos;

WHEREAS, according to the Philippine Statistics Authority’s (PSA) 2015 Family Income and Expenditure Survey, our farmers are among the poorest, earning only P100,000 a year or P8,300 a month or P277 a day, which is way below the minimum wage. This is also below the poverty line level of P108,800 a year and below the average family income of P267,000 a year;

WHEREAS, Section 13 of RA 11203, specifically allocates the P10 billion RCEF for (a) rice farm machineries and equipment; (b) rice seed development, propagation, and promotion; (c) expanded rice credit assistance; (d) and rice extension services. Should the annual tariff revenues exceed P10 billion in any given year within the six (6) year period, the excess tariff revenues shall be earmarked for rice farmer financial assistance, titling of agricultural rice land, expanded crop insurance program on rice, and crop diversification program;

WHEREAS, Section 13, mandates the Rice Competitiveness Enhancement Fund (RCEF) in the amount of P10 billion as a safety net to cushion the rice farmers and the rice industry from the adverse impact of the influx of imported rice;

WHEREAS, the amount of P10 billion pesos was appropriated for RCEF under the unprogrammed appropriations of the 2019 GAA. As confirmed by the Department of Budget and Management (DBM) during the 3 September 2019 hearing of the Senate Committee on Agriculture and Food, a fund balance of P4 billion is available for release;

WHEREAS, during the same hearing, the Bureau of Customs (BOC) further confirmed that the amount of P9.19 billion was collected as tariff revenues from rice importation from 5 March 2019 to 31 August 2019;

WHEREAS, the Philippine Institute of Development Studies (PIDS), in its policy paper entitled “Options for Supporting Rice Farmers under a Post – QR Regime: Review and Assessment,” recommended a compensatory scheme of P19,000 per year or P4,750 per hectare harvested for farmers registered in the Registry System for Basic Sectors in Agriculture (RSBA). Harvested area is capped at two (2) hectares per farmer and payment to be distributed twice a year, equivalent to two cropping seasons (dry season and wet season), and only farmers in irrigated lands are entitled to dry season payment;

WHEREAS, the Department of Agriculture (DA)’s proposed intervention, particular the P15,000 Survival and Recovery (SURE) Loan Assistance extended by the Land Bank of the Philippines to those who are farming one hectare and below, is insufficient to compensate for their loss of income. Further, said loans will only benefit 100,000 out of the 2.11 million rice farmers affected by the influx of imported rice;
WHEREAS, to serve as a supplementary and transitional measure to cushion the impact of rice tarification and to assist rice farmers to improve their farming and harvesting methods, financial assistance authorized under Sec. 13 (d)(a) of the law should immediately be provided;

NOW THEREFORE BE IT RESOLVED, by the Senate and the House of Representatives in Congress assembled, to authorize the use of the Rice Competitive Enhancement Fund (RCEF) as provided under the Unprogrammed Appropriations of the 2019 General Appropriations Act (GAA), the Bureau of Customs’ tariff collections from imported rice as of 31 August 2019, and other possible sources, as a special emergency fund for direct cash transfers to rice farmers. The distribution of direct cash assistance shall be in accordance with the procedure, guidelines, and distribution system to be determined by the Department of Agriculture (DA). In the exercise of oversight powers of congress, the DA shall report on a monthly basis to the House of Representatives and the Senate regarding all pertinent matters regarding the utilization the Rice Competitive Enhancement Fund (RCEF).

Adopted.

Hon. Stella Luz A. Quimbo

Hon. Jose Christopher Y. Belmonte

Hon. Isagani S. Amatong

Hon. Gabriel H. Bordado Jr.

Hon. Paul R. Daza

Hon. Edgar R. Erice

Hon. Edcel C. Lagman

Hon. Francis Gerald A. Abaya

Hon. Emmanuel Bllones

Hon. Edgar M. Chatto

Hon. Raul V. Del Mar

Hon. Mujiv Hataman
Hon. Jocelyn H. C. K. Kajeong

Hon. Josephine Ramirez - Sato

Hon. Romulo "Kid" V. Peña

Hon. Alfonso V. Umali Jr.