Republic of the Philippines
House of Representatives

EIGHTEENTH CONGRESS
First Regular Session

HOUSE BILL NO. 3042

Introduced by Rep. Luisa Lloren Cuaresma
Lone District of Nueva Vizcaya

EXPLANATORY NOTE

The travel and Tourism Competitiveness Report released by the World Economic Forum at the Global Tourism Forum 2011 held in Andorra revealed that the Philippines ranked 94th out of the 139 countries in terms of most attractive environments for developing the travel and tourism industry. The dismal performance can be attributed to our low ratings in the travel and tourism regulatory framework, as well as in business environment and infrastructure.

The Board of Airline Representatives (BAR) which represents the biggest foreign airlines operating in the country considers both the three (3%) Common Carriers Tax (CCT) and the two and a half (2.5%) Gross Billings Tax (GBP) on all cargo and passenger revenue originating from the Philippines in an uninterrupted flight, regardless the place of sale or issue of ticket as discriminatory taxes that the foreign airlines and give undue advantage to local companies. The Philippines is the only country that charge such taxes awhile other Asian countries offer incentives to foreign carriers.

Due to the imposition of these taxes, Air France and the KLM Royal Dutch Airlines decided to stop flights between Amsterdam and Manila. This is the last direct link of the Philippines to Europe. Carriers with extensive global networks had either left the Philippines or shifted capacity to the benefit of neighboring countries’ tourism and trade.

The International Air Transport Association (IATA) commissioned Oxford Economics to undertake a study of 54 countries to quantify the benefits of aviation.

From visiting families and friends to shipping high value products, 27 million passengers and 596,000 tons of freight travel to, from and within the Philippines. The value
All of these benefits however would be offset by excessive tax burden on foreign carriers operating in the Philippines. The impact of taxation on aviation would most adversely impact leisure travelers given their high sensitivity to changes in price. IATA said the removal of the CCT and the Gross Philippine Billings (GBP) would bring down the cost of international travel to the country by 2.5 percent, and increase the number of international arrivals by 1.9 percent. Removing the said taxes would also redound to tourism proceeds of $78 million, as well as to $1 billion boost to exports.

In view of the foregoing, immediate passage of this bill is earnestly sought.
AN ACT RATIONALIZING THE TAX EXEMPTIONS ON INTERNATIONAL AIR CARRIERS OPERATING IN THE PHILIPPINES, AMENDING FOR THE PURPOSE CERTAIN SECTIONS OF THE NATIONAL INTERNAL REVENUE CODE OF 1997, AS AMENDED

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

SECTION 1. — Section 28 (A) (3) (a) of the National Internal Revenue Code of 1997, as amended, is hereby further amended to read as follows:

"Sec. 28. Rates of Income Tax on Foreign Corporations

(A) Tax on Resident Foreign Corporations.

(1) xxx

(2) xxx

(3) International Carrier — An international carrier doing business in the Philippines shall pay a tax of two and one-half percent (2.5%) on its Gross Philippines Billings as defined hereunder:

(a) International Air Carrier — ‘Gross Philippine Billings’ refer to the amount of gross revenue derived from carriage of persons, excess baggage, cargo and mail originating from the Philippines in a continuous and in interrupted flight, irrespective of the place of sale or issue and the place of payment of the ticket or passage document: Provided, that tickets revalidated, exchanged and/or indorsed to another international airline from part of the Gross Philippine Billings if the passenger boards a plane in a port or point in the Philippines on another airline, only the aliquot portion of the cost of the ticket corresponding to the leg flown from the Philippines to the point of transshipment shall from part of Gross Philippines Billings.
"PROVIDED, THAT INTERNATIONAL AIR CARRIERS DOING BUSINESS IN THE PHILIPPINES SHALL NOT BE LIABLE TO PAY THE GROSS PHILIPPINES BILLINGS HEREIN PROVIDED PURSUANT TO THE PRINCIPLE OF RECIPROCITY: PROVIDED FURTHER, THAT THE GRANT OF RECIPROCAL EXEMPTIONS TO INTERNATIONAL AIR CARRIERS SHALL ENTER INTO FORCE THIRTY (30) DAYS FROM THE EXCHANGE OF DIPLOMATIC NOTES BETWEEN THE PHILIPPINES AND THE FOREIGN JURISDICTION CONCERNED: PROVIDED, FINALLY, THAT SAID DIPLOMATIC NOTES SHALL CONSTITUTE THE AGREEMENT BETWEEN THE TWO (2) COUNTRIES.

"(b) xxx."

"Disbursement from the Fund shall be made solely for the protection, maintenance, administration, and management of the System, and duly approved projects endorsed by the PAMBs, in the amounts authorized by the DENT IN ACCORDANCE WITH EXISTING ACCOUNTING, BUDGETING AND AUDITING RULES AND REGULATIONS: PROVIDED, FURTHER, THAT THE FUND SHALL NOT BE USED TO COVER PERSONAL SERVICES EXPENDITURE."

SECTION 2. Separability Clause – If any part of this Act is declared invalid or unconstitutional, such declaration shall not affect the other parts of this Act.

SECTION 3. Repealing Clause – All laws, acts, presidential decrees, executive orders, administrative orders, rules and regulations inconsistent herewith or contrary to the provisions of this Act are deemed amended, modified or repealed accordingly.

SECTION 4. Effectivity Clause – This Act shall take effect fifteen (15) days after its publication in the Official Gazette or in two (2) newspaper or general circulation.

Approved,